Standing left to right (back) – Raymond K. Morley, Patrick J. McNally-Chair, and Charles D. Surpitski
Standing left to right (front) – Elizabeth A. Kilcoyne, Ingrid F. Miles

Cover Photo: New Bialek Playground
Photographer: Elizabeth Dorman
Annual Town Report Compiled by Frank Antonucci
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<td>78</td>
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<tr>
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<td>78</td>
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<td>Treasurer/Collector</td>
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<tr>
<td>Assessors Office</td>
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<td>Town Clerk</td>
<td>80</td>
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<td>MIS Department</td>
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<td>Ipswich Public Library</td>
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<td>School Department</td>
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<td>Hall-Haskell House</td>
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<td>Ipswich Bay Circuit Trail Committee</td>
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<td>Government Study Committee</td>
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<td>Recycling Committee</td>
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<td>Trust Fund Commission</td>
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<td>Financial Statements June 30, 2009</td>
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</table>
2009 ROSTER OF TOWN OFFICIALS AND COMMITTEES

<table>
<thead>
<tr>
<th>Elected</th>
<th>Member</th>
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</thead>
<tbody>
<tr>
<td>Moderator</td>
<td>A. James Grimes III</td>
</tr>
<tr>
<td>(1 year)</td>
<td></td>
</tr>
<tr>
<td>Board of Selectmen</td>
<td>Patrick J. McNally, Chair</td>
</tr>
<tr>
<td>(3 years)</td>
<td>Elizabeth A. Kilcoyne</td>
</tr>
<tr>
<td></td>
<td>Ingrid F. Miles</td>
</tr>
<tr>
<td></td>
<td>Charles D. Surpitski</td>
</tr>
<tr>
<td></td>
<td>Raymond K. Morley</td>
</tr>
<tr>
<td>School Committee</td>
<td>Jeffrey B. Loeb, Chair</td>
</tr>
<tr>
<td>(3 years)</td>
<td>Barry Hopping</td>
</tr>
<tr>
<td></td>
<td>Edmund Traverso</td>
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<tr>
<td></td>
<td>Hugh O’Flynn</td>
</tr>
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<td></td>
<td>Laura Dietz</td>
</tr>
<tr>
<td></td>
<td>Joan K. Arsenault</td>
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<td></td>
<td>Norman Sheppard</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Appointed</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Finance Committee</td>
<td>Jamie M. Fay, Chair</td>
</tr>
<tr>
<td>(3 years)</td>
<td>Larry E. Seidler, V-Chair</td>
</tr>
<tr>
<td></td>
<td>William M. Craft</td>
</tr>
<tr>
<td></td>
<td>Michael J. Schaaf</td>
</tr>
<tr>
<td></td>
<td>Marion W. Swan</td>
</tr>
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<td></td>
<td>Richard F. Howard</td>
</tr>
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<td></td>
<td>Robert A. White</td>
</tr>
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<td></td>
<td>Janice Clements-Skelton</td>
</tr>
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<td></td>
<td>Todd Wilson</td>
</tr>
<tr>
<td></td>
<td>Lynne Gibbs, Admin. Asst.</td>
</tr>
<tr>
<td>Whittier Regional Technical Vocational High School Representative</td>
<td>Raymond K. Morley</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Town Officials</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Town Manager</td>
<td>Robert T. Markel</td>
</tr>
</tbody>
</table>
Special Assistant to the Town Manager
Administrative Assistant to TM/BOS

Superintendent of Schools

Director of Finance
MIS Director
Assessor
Town Clerk
Assistant Town Clerk
Treasurer/Collector
Assistant Treasurer
Deputy Tax Collector

Director of Code Enforcement
Local Building Inspector
Health Agent
Food Inspector
Plumbing & Gas Inspector
Alternate Plumbing & Gas Inspector
Sealer of Weights & Measures
Fence Viewer
Wiring Inspector
Asst. Wiring Inspector

Director of Plant & Facilities
Assistant to Facilities Director

Director of Public Works

Superintendent of Cemetery & Parks

Fire Chief
Fire Prevention Officer
Acting Police Chief
Police Lieutenant
Harbormaster
Assistant Harbormaster
Shellfish Constable

Frank V. Antonucci
Jennifer F. Breaker
Richard L. Korb
Rita M. Negri
Gregory Parachojuk
Frank J. Ragonese
Pamela Z. Carakatsane
Kathleen A. Marini
Kevin A. Merz
Donald J. Carter
Kelly and Ryan Associates Inc.

James A. Sperber
Eric Colville
Colleen Fermon
Maureen Lee
Cranney Companies
Kevin Lombard
Dwight Brothers
James A. Sperber
Donald R. Stone
David Levesque, Sr.

William A. Hodge
Jane Spellman

Richard Clarke

Jeffrey Putur

Arthur Howe
Rick Smith

Paul Nikas
Daniel Moriarity

Paul Nikas
Thomas Colpitts

Scott LaPreste
Asst Shellfish Constable
Jeremy Smith

Emergency Management Director
Arthur Howe
Assistant Emergency Mgt Director
Daniel Moriarty

Animal Control Officer
Matthew Antczak
Assistant Animal Control Officer
Girard Martin

Director of Human Services
Elizabeth M. Dorman
Director of Council on Aging
Diane Mitchell
Town Historian
Patricia Tyler

Library Director
Victor E. Dyer
Assistant Library Director
Genevieve Picard

Director of Planning & Development
Glenn C. Gibbs
Assistant Planner
Kathleen Connor
Affordable Housing Coordinator
Thomas L. Bentley
Open Space Program Manager
Kristen Grubbs
Stewardship Coordinator
Beth O'Connor
Conservation Agent
David P. Pancoast

Town Counsel
Attorney George Hall Jr.
Anderson and Krieger

Director of Utilities
Tim Henry
Wastewater Treatment Plant Supt.
Patrick Brennan
Business Manager/Utilities
Mark Cousins
Water Treatment Plant Supt.
Joseph Ciccotelli
Asst. Power Plant Superintendent
Jeffrey Turner
Town Engineer
Victoria Halmen

Veterans Services District
Terrance P. Hart

Boards and Committees
Affordable Housing Trust Fund Board
Susan Monahan, Chair
James Warner
Michael Jones
Agricultural Commission
Royce Knowlton, Co-Chair
Warren Jepson, Co-Chair
Michael Marini
Kat Kenny
Donald Galicki
Dianne Cassidy
Augusta Macrokanis
Laura Russell
Kelly Jacklin
Bill Cassidy

Alternates

Athletic Playing Fields Study Committee
Ken Swenson, Chair
Charles D. Surpitski
Barry Hopping
Carl Nylen
Susan Markos
Elizabeth Dorman
Kristen Grubbs
Jeffrey Putur

Audit Committee
Elizabeth Kilcoyne, Chair
Robert White (Finance Com)
Jeff Loeb (School Committee)
Larry Pszenney
William Callahan

Board of Assessors
Frank J. Ragonese, Chair
John Moberger
Karen L. Rassias

Bay Circuit Trail Committee
Lawrence G. Eliot, Chair
Barbara Ostberg
Mary Cunningham
Ralph Williams
Norman Marsh
Linda Coan
Ipswich Community Access Media (ICAM)
Robert Ryan, Chair
Gregory Parachojuk
Ann Savage
James Maloney
Scott Ames

Cemetery & Parks Commission
Nicholas Markos, Chair
Harry Argeropoulos
Theodore Lemieux

Commission on Energy Use & Climate Protection
Ken Savoie, Chair
Edward Rauscher
Robert Markel
Tim Henry
Donald Bowen
William Bingham
Marc Simon
Heidi Paek
Michael Johnson
Adam Devoe
Sarah Simon

Community Development Plan Implementation Task Force
William Bingham, Chair
Thomas Mayo
William Gallagher
Richard Kallman
Ingrid F. Miles
Glenn Gibbs
Kathleen Connor

Commuter Rail Committee
Dorcas Rice, Chair
Robert Waldner
Joseph Carlin
Chris Curry
Paul Sanborn

Conservation Commission
David Standley, Chair
Jennifer Hughes, Vice Chair
Sissy Folliott
Brian F. O'Neill
Conservation Agent
Sharon Cushing
Karl Kastorf
David P. Pancoast

Constable
Peter Dziadose

Council On Aging
Elizabeth Nelson, Chair
  Cheryl Ferris
  Tone Kenney
  Dorothy Butcher
  Pat Parady
  Keith Carlson
  Claire Phillips

Cultural Council
  Terri Unger, Chair
  Deborah Barnwell
  Jennifer Carlson
  Marianne Cellucci
  Maureen Farley
  Barta Hathaway
  Linda Laterowicz
  Katherine McElwain
  Michelle Shibley-McGrath
  (3 years)

Design Review Board
  Maiya Dos
  Dianna Pacella
  Bryan Townsend
  Mitchell Low

Alternate Members
  Ken Savoie
  Mary Kroesser

Eight Towns & the Bay Committee
  Franz Ingelfinger
  Glenn Wood

Electric Light Sub-Committee
  Charles D. Surpitski, Chair
  Raymond K. Morley
  S. Michael Schaaf
  James Engel
  Edward Sklarz
<table>
<thead>
<tr>
<th>Committee</th>
<th>Chair</th>
<th>Members</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fair Housing</td>
<td>Tone Kenney</td>
<td>Robert T. Markel</td>
</tr>
<tr>
<td>Government Study Committee</td>
<td>GerryAnne Brown, Chair</td>
<td>Jeremy Hathaway, David Standley, Laura Hamilton, Laura Dietz, Diana Hebert</td>
</tr>
<tr>
<td>Hall-Haskell Standing Committee</td>
<td>Theresa Stephens, Chair</td>
<td>William Nelson, William Thoen, Stephanie Gaskins, James C. Lahar, Margaret Broekel, Ed Sukach</td>
</tr>
<tr>
<td>Board of Health</td>
<td>Susan C. Hubbard, Chair</td>
<td>Spencer R. Amesbury, MD, Charles Hill</td>
</tr>
<tr>
<td>Historical Commission</td>
<td>June S. Gahan, Chair</td>
<td>Willard Maker, Bryan Townsend, Francis Wiedennman, Judy A. Field, Marjorie H. Robie</td>
</tr>
<tr>
<td>Housing Authority (5 years)</td>
<td>Edgar Turner (State Appt.), Chair</td>
<td>Tone Kenney, Kenneth M. Blades, Moriah K. Marsh, Ronald Graves</td>
</tr>
<tr>
<td>Housing Partnership</td>
<td>Michael Schaaf, Chair</td>
<td>James M. Warner, Michael Jones, Edward D. Dick, Moriah Marsh</td>
</tr>
</tbody>
</table>
William "Jay" Gallagher  
Donald Bowen

Ipswich River Watershed  
District Advisory Board  
David Standley

Library Trustees  
George R. Gray, Chair  
Lawrence J. Pszenny  
Marie Louise Scudder  
Hugh McCall  
Robert K. Weatherall  
Judith L. Rusin  
Helen Danforth  
William Thoen  
Marion Frost

MAPC Representative  
Christine Sandulli

Mosquito Control Advisory Board  
Robert A. Gambale, Chair  
Lisa Galanis  
Ed Ruta  
Ernest Brockelbank  
Anne Wallace

Open Space Committee  
Wayne Castonguay, Co-Chair  
Carolyn Britt, Co-Chair  
Carl Nylen  
Ralph Williams  
Glenn Hazelton  
David Standley  
Alex Van Alen

Planning Board  
Timothy A. Purinton, Co-Chair  
James A. Manzi, Co-Chair  
Robert L. Weatherall  
Cathryn Chadwick  
Brian Hone  
Suzanne Benfield

(5 years)  
Associate Member (2 years)
<table>
<thead>
<tr>
<th>Committee</th>
<th>Chair</th>
<th>Members</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public Safety Facilities</td>
<td>Charles Supitski, Chair</td>
<td>Edward D. Dick, Elizabeth Kilcoyne, Robert T. Markel, William Thoen,</td>
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<tr>
<td></td>
<td></td>
<td>Paul McGinley, Roland Gallant, John Morris, Sean Cronin, Jamie Fay,</td>
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<td>Arthur Howe, Jim Edwards, William A. Hodge, Richard L. Korb, Jeffrey B.</td>
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<td></td>
<td></td>
<td>Loeb, Jean Emerson, Jeffrey Putur, Peter Foote</td>
</tr>
<tr>
<td>Recreation Committee</td>
<td>Edith Cook, Chair</td>
<td>Christina Mercier, Anne Josephson, Adam Gray, Kathryn Sheppard, Dan</td>
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<tr>
<td></td>
<td></td>
<td>McCormick, Matthew Bodwell</td>
</tr>
<tr>
<td>Recycling Committee</td>
<td>Tim Bishop, Chair</td>
<td>Penny Devoe, Mark Avenmarg, Amy Frank, Rick Clarke, Judy Sedgewick,</td>
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<tr>
<td></td>
<td></td>
<td>David Benedix, Mike Judy, Elizabeth Kilcoyne (Assoc. Mem), Jill</td>
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<td></td>
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<td>Gleim (Assoc. Mem.), Jeremiah Read (Assoc. Member), Fiona Stewart</td>
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<tr>
<td></td>
<td></td>
<td>(Assoc. Member)</td>
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<tr>
<td>Registrar of Voters</td>
<td>Jeremy Hathaway</td>
<td>Diane Young</td>
</tr>
<tr>
<td>Committee</td>
<td>Chair(s)</td>
<td></td>
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<tr>
<td>----------------------------------------------</td>
<td>-----------------------------------------------------</td>
<td></td>
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<tr>
<td>Sandy Point Advisory Committee</td>
<td>Joseph W. Parks, Stanley W. Wood</td>
<td></td>
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<tr>
<td>Shellfish Sub-Committee</td>
<td>Elizabeth A. Kilcoyne, Co-Chair</td>
<td></td>
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<tr>
<td></td>
<td>Charles D. Surpitski, Co-Chair</td>
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<td></td>
<td>Robert T. Markel</td>
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<td></td>
<td>Arnold &quot;Pick&quot; Thistlewood</td>
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<td></td>
<td>Wayne Castonguay</td>
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<td></td>
<td>Bradford McGowan</td>
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<td></td>
<td>Anthony Murawski</td>
<td></td>
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<td></td>
<td>Gary Collum</td>
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<td></td>
<td>Michael Lambros</td>
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<tr>
<td>Shade Tree &amp; Beautification Committee</td>
<td>Jennifer Tougas, Co-Chair</td>
<td></td>
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<td></td>
<td>Daniel Morrow Co-Chair</td>
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<td></td>
<td>Robert Gravino</td>
<td></td>
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<td></td>
<td>Armand Michaud</td>
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<td></td>
<td>Elizabeth A Kilcoyne</td>
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<td></td>
<td>Janet Craft</td>
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<td></td>
<td>Charles D. Surpitski</td>
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<td></td>
<td>Martha Varrell</td>
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<td></td>
<td>Martha Chase</td>
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<td></td>
<td>Denise King</td>
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<tr>
<td>Trust Fund Commission</td>
<td>Robert K. Weatherall, Co-Chair</td>
<td></td>
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<td></td>
<td>Jean Emerson, Co-Chair</td>
<td></td>
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<td></td>
<td>Alexander Colby</td>
<td></td>
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<tr>
<td>Wastewater Sub-Committee</td>
<td>Patrick J. McNally, Chair</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Elizabeth A. Kilcoyne</td>
<td></td>
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<tr>
<td></td>
<td>Raymond Morley</td>
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<td></td>
<td>James Engel</td>
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<td></td>
<td>Brian Kubaska</td>
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<tr>
<td>Water Sub-Committee</td>
<td>Ingrid Miles, Chair</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Raymond Morley</td>
<td></td>
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<td></td>
<td>James Engel</td>
<td></td>
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<tr>
<td></td>
<td>Paul Brailsford</td>
<td></td>
</tr>
</tbody>
</table>
Waterways Advisory Committee
Ken Spellman, Chair
Ronald Cameron
Bill Callahan
Evan Parker
Jeffrey French
John Wigginsworth
Elton McCausland

Zoning Board of Appeals
(5 years)
Robert A. Gambale, Chair.
Benjamin Fierro
Timothy S. Perkins
Roger LeBlanc
William A. Page (Alternate)
Pursuant to the foregoing warrant, the legal voters of the Town of Ipswich met in the Ipswich High School/Middle School Performing Arts Center in said Town of Ipswich on Tuesday, May 12, 2009. A quorum being present (219 present - 200 required), the meeting was called to order by the Moderator Mr. A. James Grimes, III, at 7:50 p.m.

Counters appointed by the Moderator were Shirley Berry and Janice Colter.

Non-registered persons were given permission to attend the meetings as spectators and were seated on the floor in the back of the room on the left of the stage.

ARTICLE 1

On Motion of Ingrid F. Miles, duly seconded, it

Carried Unanimously to:

(1) Fix the salary and compensation of all elected Town Officers as presented in the town and school operating budgets;

(2) Choose the following officers, viz: a Moderator for one [1] year; one [1] Selectman for three [3] years; two [2] members of the School Committee for three [3] years; and one (1) member of the Housing Authority for five years, the above officers to be voted on one ballot at the YMCA Gymnasium, 110 County Road, on TUESDAY, MAY 19, 2009. The polls shall open at 7:00 a.m. and shall close at 8:00 p.m.;

(3) Transfer $275,000 from surplus funds in the Electric Division to the General Fund;

(4) Authorize the Board of Selectmen to appoint temporarily a member of said Board to Acting Town Manager for a limited period of time not to exceed the date of the 2010 Annual Town Meeting for purposes of vacation, leave, or absence in accordance with Massachusetts General Laws Chapter 268A, sections 20 and 21A.

ARTICLE 2

On Motion of Janice A. Clements-Skelton, duly seconded, it

Carried Unanimously to:

Elect Robert White to the Finance Committee for a term of three (3) years.

ARTICLE 3

On Motion of Charles D. Surpitski, duly seconded, it

Carried Unanimously to:
Appropriate the sum of $1,016.83 to pay bills incurred in prior years and remaining unpaid:

<table>
<thead>
<tr>
<th>DEPARTMENT</th>
<th>VENDOR</th>
<th>AMOUNT</th>
<th>NOTES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Facilities Management</td>
<td>Verizon</td>
<td>$582.00</td>
<td>Five unpaid bills from 2008</td>
</tr>
<tr>
<td></td>
<td>Verizon</td>
<td>$51.90</td>
<td>Visitor Center - 2008</td>
</tr>
<tr>
<td>Fire Department/Emergency Mgt.</td>
<td>Gall’s</td>
<td>$120.16</td>
<td>Uniform expense</td>
</tr>
<tr>
<td></td>
<td>Northeast Hospital Corp</td>
<td>$28.26</td>
<td>Injured on duty claim – town share</td>
</tr>
<tr>
<td></td>
<td>Northeast Hospital Corp</td>
<td>$99.29</td>
<td>Injured on duty claim – town share</td>
</tr>
<tr>
<td>Police</td>
<td>Ipswich Center, Inc.</td>
<td>$108.75</td>
<td>Injured on duty claim – town share</td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td>$1,016.83</td>
<td></td>
</tr>
</tbody>
</table>

And to meet this appropriation by raising $1,016.83 in taxes.

**ARTICLE 4**

**FY 2010 MUNICIPAL OPERATING BUDGET**

On Motion of Ingrid F. Miles, duly seconded, it

**Carried Unanimously to:**

(1) Raise and appropriate the sum of $12,798,554 for the purposes indicated in the FY 2010 Municipal Operating Budget as outlined in the Finance Committee Report, and that, in addition to the $12,798,554, the Town vote to raise and appropriate:

- for Excluded Debt Service.......................................................... $1,064,392
- for a Total Appropriation of...................................................... $13,862,946;

(2) And to transfer from available funds:

- from Free Cash.................................................................................. $50,000
- from Free Cash (restricted revenue - Library)........................................ $27,125
- from 4% Tourism ................................................................................ $1,000
- from Library Construction Grant........................................................ $60,300
- from the overlay surplus................................................................... $92,500
Total Available Funds………………………………………………………………………….. $230,925

Leaving a net to be raised and assessed of………………………………………..$13,632,021

ARTICLE 5

TOWN BUDGET AMENDMENTS

On Motion of Patrick J. McNally, duly seconded, it

Carried Unanimously to

Amend the Town’s action taken under Articles 5 and 10 of the May 13, 2008, Annual Town Meeting (the FY’09 Municipal Operating Budget), to transfer:

<table>
<thead>
<tr>
<th>FROM</th>
<th>TO</th>
</tr>
</thead>
<tbody>
<tr>
<td>Misc Exp 11931-5110 Mgmnt Transfer</td>
<td>7,221.56</td>
</tr>
<tr>
<td>Legal 11242-5312 Services</td>
<td>7,221.56</td>
</tr>
<tr>
<td>Reserve Fund 11322-5730 Reserve Fund</td>
<td>12,054.00</td>
</tr>
<tr>
<td>Veteran’s 11322-5730 Reserve Fund</td>
<td>12,054.00</td>
</tr>
<tr>
<td>Veterans 15432-5772 Medical</td>
<td>12,054.00</td>
</tr>
<tr>
<td>Equip Maint 14221-5115 Perm Wages</td>
<td>3,100.00</td>
</tr>
<tr>
<td>14221-5131 Overtime</td>
<td>1,010.06</td>
</tr>
<tr>
<td>14222-5215 Gasoline</td>
<td>40,000.00</td>
</tr>
<tr>
<td>14222-5216 Diesel Fuel</td>
<td>35,000.00</td>
</tr>
<tr>
<td>14222-5482 Tires</td>
<td>1,466.20</td>
</tr>
<tr>
<td>14222-5486 Sweeper Maint.</td>
<td>4,161.81</td>
</tr>
<tr>
<td>Highway 14241-5115 Perm Wages</td>
<td>14,936.47</td>
</tr>
<tr>
<td>14241-5121 Temp PT</td>
<td>1,000.00</td>
</tr>
<tr>
<td>14241-5123 Other Pay</td>
<td>13,000.00</td>
</tr>
<tr>
<td>14241-5131 Overtime</td>
<td>5,000.00</td>
</tr>
<tr>
<td>14241-5141 Diff/Inc</td>
<td>2,231.20</td>
</tr>
<tr>
<td>14241-5197 Uniform Allow</td>
<td>455.00</td>
</tr>
<tr>
<td>14241-5198 CDL</td>
<td>1,500.00</td>
</tr>
<tr>
<td>14242-5214 Street Lights</td>
<td>5,000.00</td>
</tr>
<tr>
<td>14242-5241 Paint Lines</td>
<td>14,533.81</td>
</tr>
<tr>
<td>14242-5242 Road Treatment</td>
<td>49,482.21</td>
</tr>
<tr>
<td>14242-5408 Infras Activ</td>
<td>631.92</td>
</tr>
<tr>
<td>14242-5511 Training</td>
<td>110.00</td>
</tr>
<tr>
<td>14242-5532 Traffic Signs</td>
<td>1,277.01</td>
</tr>
</tbody>
</table>
And,

That the Town vote to amend its action taken under Article 4 of the May 12, 2009, Annual Town Meeting (the FY’10 Municipal Operating Budget), to appropriate:

<table>
<thead>
<tr>
<th>From</th>
<th>To</th>
</tr>
</thead>
<tbody>
<tr>
<td>Free Cash</td>
<td>Assessors</td>
</tr>
<tr>
<td>Waterways Improvement Fund</td>
<td>Harbormaster</td>
</tr>
<tr>
<td>Total:</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
</tbody>
</table>

So that the 2010 Municipal Operating Budget, as so amended and inclusive of override debt service, shall total $13,932,510, offset by revenues totaling $300,489, leaving an amount to be raised and assessed of $13,632,021.

ARTICLE 6

On Motion of Joan K. Arsenault, duly seconded, it

Carried Unanimously to

(1) Raise and appropriate the sum of $19,980,995 for the School Department budget for FY 2010, and

(2) Transfer from available funds:

<table>
<thead>
<tr>
<th>From</th>
<th>To</th>
</tr>
</thead>
<tbody>
<tr>
<td>Free Cash</td>
<td>$50,000</td>
</tr>
<tr>
<td>Overlay Surplus</td>
<td>$92,500</td>
</tr>
<tr>
<td>Total Available Funds</td>
<td>$142,500</td>
</tr>
</tbody>
</table>
Leaving a net to be raised and assessed of $19,838,495

ARTICLE 7  HIGH SCHOOL/MIDDLE SCHOOL DEBT SERVICE

On Motion of Dianne Ross, duly seconded, it

Carried Unanimously to

Raise and appropriate the sum of $2,542,513 for FY 2010 debt service payments related to the construction and furnishing of the new Middle School and High School including, without limitation, moving expenses and expenses necessary to secure the former Whipple Middle School.

ARTICLE 8  WIND TURBINE PROJECT DEBT

On Motion of Hugh M. O’Flynn, duly seconded, it

Carried Unanimously

That action on this article be postponed indefinitely.

ARTICLE 9  CAPITAL IMPROVEMENTS STABILIZATION FUND APPROPRIATION

On Motion of James W. Foley, duly seconded, it

Carried Unanimously to

Vote the following transfers from the Capital Improvements Stabilization Fund:

1) Transfer $17,465 to fund conversion of the heating system at the Library to natural gas; and to accept a $9,000 contribution from the Trustees of the Ipswich Public Library from the annual Library Incentive Grant/Municipal Equalization Grant from the Commonwealth of Massachusetts to fund part of the expense; and

2) Transfer $45,000 to fund conversion of the heating system at the Police Department Headquarters to natural gas;

so that the amount transferred from the Capital Improvements Stabilization Fund totals $62,465.

ARTICLE 10  WHITTIER REGIONAL HIGH SCHOOL BUDGET

On Motion of Raymond K. Morley, duly seconded, it

Carried Unanimously to

Raise and appropriate the sum of $452,406 for the Town's share of the FY 2010 annual operating, capital and debt service expenses of the Whittier Regional Vocational Technical High School District.
ARTICLE 11  

On Motion of Patrick J. McNally, duly seconded, it

Carried Unanimously to

1) Raise and appropriate the sum of $2,403,850 for the FY 2010 operating, debt service, and capital expenses of the Water Division, Department of Utilities, said sum to be offset in part by $23,836 from the water surplus account; $43,500 from water liens; $22,000 in application fees and other miscellaneous revenues, with the balance of said appropriation being met by revenues of $2,314,514 of the Water Division during FY 2010; and

2) Raise and appropriate the sum of $1,562,843 for the FY 2010 operating, debt service, and capital expenses of the Wastewater Division, Department of Utilities, said sum to be offset in part by $22,972 from sewer liens; $8,000 in sewer betterment payments; $458,500 in septage treatment fees, Agresource royalties, application fees and other miscellaneous revenues; with the balance of said appropriation being met by revenues of $1,073,371 of the Wastewater Division during FY 2010.

ARTICLE 12  

WATER DEPARTMENT BOND

On Motion of James W. Foley, duly seconded, it

Carried Unanimously to

1) Authorize the Treasurer to borrow a sum of $2,395,000, to replace water mains on Washington Street ($814,220) and North Main Street ($931,280) and to fund capital improvements at the Water Treatment Plant ($649,500); and

2) Raise this appropriation by authorizing the Treasurer, with the approval of the Board of Water Commissioners, to issue bonds or serial notes under the provisions of Massachusetts General Laws Chapter 44, as amended.

ARTICLE 13  

CITIZENS PETITION: FUNDING FOR THE 375TH ANNIVERSARY

On Motion of Nathaniel Pulsifer, duly seconded,

Main Motion passed (123 - Yes and 93 - No) to

1) Appropriate $50,000 in public funds to support a series of programs during the summer of 2009 in commemoration of the 375th anniversary of the founding of Ipswich; and

2) Transfer these funds from Free Cash to the Ipswich Partnership, a 501(c) 3 nonprofit corporation.

A motion was made by Elizabeth A. Kilcoyne, to

Amend the Citizen’s Petition to replace the $50,000 with $20,000 and to

1) Appropriate $20,000 in public funds to support a series of programs during the summer of 2009 in commemoration of the 375th anniversary of the founding of Ipswich; and
2) Transfer these funds from Free Cash to the Ipswich Partnership, a 501(c) 3 nonprofit corporation.

The amended motion failed to pass (97 - Yes and 114 - No)

ARTICLE 14                           CAPITAL IMPROVEMENTS BOND

On Motion of Shirley A. Berry, duly seconded,

Motion carried to divide the question.

On Motion of James W. Foley, duly seconded,

Motion passed by a 2/3rd vote (30 - Yes and 8 - No) to

Authorize the Treasurer to borrow a sum of $171,231 for the following capital purchases:

<table>
<thead>
<tr>
<th>Department #</th>
<th>Department</th>
<th>Object Code</th>
<th>Description</th>
<th>Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>472</td>
<td>Facilities</td>
<td>5812</td>
<td>Town Hall Phase II Window Replacement</td>
<td>$50,000</td>
</tr>
<tr>
<td>620</td>
<td>Recreation</td>
<td>5815</td>
<td>Bialek Park Play Structure Replacement</td>
<td>$36,231</td>
</tr>
<tr>
<td>620</td>
<td>Recreation</td>
<td>5815</td>
<td>Renovation of 90’ Baseball Diamond</td>
<td>$85,000</td>
</tr>
</tbody>
</table>

And to raise this appropriation by authorizing the Treasurer, with the approval of the Board of Selectmen, to issue bonds or serial notes under the provisions of Massachusetts General Laws Chapter 44, as amended.

On Motion of James W. Foley, duly seconded,

Motion failed (22 - Yes and 44 - No) to

Authorize the Treasurer to borrow a sum of $131,145 for the following capital purchases:

| CAR 1644   | FORD       | 2006       | Crown Vic (Patrol) | $28,205 |
| Replace with | FORD      | 2009       | Crown Vic (Patrol)  |
| CAR 1648   | FORD       | 2001       | Crown Vic (Chief)  |
| Replace with | FORD      | 2009       | Fusion             | $23,000 |
| CAR 1646   | FORD       | 2003       | Expedition (Command) |
| Replace with | FORD      | 2009       | Ford Escape Hybrid (4x4) | $28,470 |
| C2         | FORD       | 1996       | Explorer (Fire Prevention) |
| Replace with | FORD      | 2009       | Ford Escape Hybrid (4x4) | $28,470 |
| TM-1       | FORD       | 1996       | Taurus (TM & Health) |
| Replace with | FORD      | 2009       | Ford Fusion        | $23,000 |

ARTICLE 15                           PAVEMENT MANAGEMENT PROGRAM BOND
On Motion of James W. Foley, duly seconded,

**Motion failed to pass (88 - Yes and 72 - No) to**

1) Borrow $550,000 to implement the first year of the Pavement Management Program of the Department of Public Works; and

2) Raise this appropriation by authorizing the Treasurer, with the approval of the Board of Selectmen, to issue bonds or serial notes under the provisions of Massachusetts General Laws Chapter 44, as amended.

**ARTICLE 16**

On Motion of Patrick J. McNally, duly seconded,

**CHAPTER 90**

**Motion carried by a 2/3rd voice vote** to

Appropriate the sum of $331,523 under the provisions of Chapter 90 of the General Laws to obtain any materiel, equipment and/or services incidental thereto; and to authorize the Board of Selectmen to acquire easements in conjunction therewith by purchase, gift, lease, eminent domain or otherwise; and in furtherance of the project(s), to authorize the Board of Selectmen to apply for, accept, and expend any federal, state and/or private grants without further appropriation; and to meet this appropriation by transferring an equal sum from Chapter 90 available funds.

A motion by the Moderator, duly seconded, to continue the meeting after 11:00 p.m. was approved by a voice vote.

The quorum was questioned by registered voter, William A. Gottlieb, 14 Middle Road. A count of the registered voters was conducted and the Moderator declared that there were 179 registered voters in the auditorium. The meeting was adjourned at 11:34 p.m. The Moderator announced that there would be a meeting on Wednesday, May 13, 2009, at 11:00 a.m. in the Town Manager’s Office, Town Hall, 25 Green Street, to set the date for the adjourned session.

**Adjourned Session- May 13, 2009:**

The May 13, 2009, meeting in the Town Manager’s Office began at 11:00 a.m. and it was voted to set the adjourned session for June 1, 2009, at 7:30 p.m. at the Ipswich High School/Middle School Performing Arts Center and, if need be, on June 2, 2009, at the Town Hall Gymnasium, 25 Green Street, at 7:30 p.m. This meeting was adjourned at 11:50 a.m.

**Adjourned Session- June 1, 2009:**

Pursuant to the foregoing warrant, the legal voters of the Town of Ipswich met in the Ipswich High School/Middle School Performing Arts Center in said Town of Ipswich on Monday, June 2, 2009. A quorum being present (245 present – 200 required), the meeting was called to order by the Moderator Mr. A. James Grimes, III, at 7:45 p.m.

Counters appointed by the Moderator were Shirley Berry, Janice Colter and Michelle Jolliffe.

Non-registered persons were given permission to attend the meetings as spectators and were seated on the floor in the back of the room on the left of the stage.
On Motion of Elizabeth A. Kilcoyne, duly seconded,
Motion carried unanimously to

Re-authorize for FY 2010 the following revolving funds established under Massachusetts General Laws Chapter 44, Section 53E ½:

(1) **A Council on Aging Revolving Fund**, to be funded through activity fees and to be used to pay for special activities, expendable supplies and/or part-time wages, with no more than $100,000 to be expended by the Council on Aging from monies transferred into said fund during FY 2010; and

(2) **An Historical Commission Revolving Fund**, to pay for preservation of Town records and the purchase of expendable supplies, with no more than $5,000 to be expended by the Historical Commission from monies transferred into said fund during FY 2010, with the source of such funds being the sale of publications such as replicas of the Declaration of Independence and other historical documents; and

(3) **A Health Division Revolving Fund**, the use of said fund to finance additional part-time help in the Health Division and to pay related expenditures with no more than $7,000 to be expended by the Health Division in FY 2010 from funds transferred into said fund during FY 2010, with the source of such funds being housing code inspection fees; and

(4) **A Health Department Public Health Revolving Fund**, to be funded through Medicare Part B reimbursements, the use of said fund to cover the costs of administering influenza and pneumococcal vaccines with no more than $10,000 to be expended by the Health Department from monies transferred into the Public Health revolving fund during Fiscal 2010; and

(5) **A Shellfish Department Revolving Fund**, to be funded through a surcharge of $50 on commercial shellfish licenses, the use of said fund to enhance the shellfish resources of the Town under the guidance of the Shellfish Advisory Subcommittee to the Selectmen and Town Manager with no more than $15,000 to be expended from the Shellfish Department Revolving Fund during Fiscal 2010; and

(6) **A Facilities Department Revolving Fund**, to be funded from custodial fees charged to users of Town Hall facilities, the use of said fund to pay for custodial services associated with the use of the gymnasium and other Town Hall facilities by outside organizations and for special events sponsored by municipal departments. No more than $10,000 may be expended from the Facilities Department Revolving Fund from monies transferred into the fund during Fiscal 2010

**ARTICLE 18**

On Motion of Charles D. Surpitski, duly seconded,
Motion carried unanimously to 

Accept the reports of, and continue the following committees as standing committees of the Town: the Historic District Study Committee; the Commuter Rail Committee; Ipswich Coalition on Youth; Hall-Haskell
Committee: the Open Space & Recreation Committee and the Ad Hoc Committee examining the Feoffees of the Grammar School.

ARTICLE 19  PUBLIC CONSUMPTION OF MARIJUANA

On Motion of Ingrid F. Miles, duly seconded,

A motion to move the question was voted unanimously and the

Main Motion was defeated by a voice vote to

Amend the Town by-laws, as printed in Article 19 of the Warrant, to prohibit public consumption of marijuana (tetrahydrocannabinol), making use of the drug in public places and on passenger conveyances operated by a common carrier a violation punishable by a fine of up to $300 for repeat violations, with enforcement through a noncriminal citation.

ARTICLE 20  ACCEPTANCE OF STATE LEGISLATION: MILITARY LEAVE

On Motion of Charles D. Surpitski, duly seconded,

A motion to move the question carried by a voice vote and

Main Motion passed by a voice vote to

Accept two provisions of state enabling legislation providing benefits to Town employees, specifically, 1) M.G.L. Ch. 33, Sec. 59, which provides a limited number of training days to members of the National Guard or reserves; and 2) M.G.L., Ch. 182, Sec. 77 of the Legislative Acts of 2008, which provides for compensation and other benefits to public employees who have been called to active military service since September 11, 2001.

ARTICLE 21  ACCEPTANCE OF STATE LEGISLATION: POST EMPLOYMENT BENEFITS TRUST FUND

On Motion of Elizabeth A. Kilcoyne, duly seconded,

Motion carried by a voice vote to

Accept state enabling legislation, M.G.L., Chapter 32B, Section 20, which governs group health insurance for active and retired employees of local governments and which permits cities and towns to set up a special trust fund to be called, the Other Post Employment Benefits (OPEB) Liability Trust Fund, for appropriations made to cover the unfunded actuarial liability for health care and other post-employment benefits for retirees.

ARTICLE 22  LEASE PURCHASE AGREEMENT

On Motion of Charles D. Surpitski, duly seconded,

Motion carried unanimously to

Approve of a five year lease/purchase agreement for the procurement and installation of an office communications system that will take advantage of the Town’s newly installed fiber optic
ARTICLE 23 SPECIAL ACT: TO AMEND CHAPTER 5 OF THE ACTS OF 1775

On Motion of Jamie M. Fay, duly seconded,

Motion to move the question failed (289 - Yes and 158 - No)

Main motion carried (295 - Yes and 148 - No) to

Authorize the Board of Selectmen to petition the General Court to approve a special act amending a 1765 statute specifying the method of appointing the Feoffees of the Grammar School, the proposed legislation establishing a new board of Feoffees with two members appointed by the School Committee, two members appointed by the Board of Selectmen, two members appointed by the Finance Committee and one member appointed by the Town Meeting, as printed in Article 23 of the Warrant, and further to authorize the Board of Selectmen to approve any additional amendments thereto which are within the scope of the general public objectives of this petition.

ARTICLE 24 RENAMING A PORTION OF SOFFRON LANE TO “BREWERY PLACE”

On Motion of Patrick J. McNally, duly seconded,

Motion carried unanimously to

Rename that portion of the accepted street Soffron Lane, which is located between the easterly and westerly legs of Brown Square, from its current name to “Brewery Place.”

ARTICLE 25 INCREASING DEMAND PAYMENT FOR DELINQUENT TAXES

On Motion of Ingrid F. Miles, duly seconded,

Motion carried by voice vote to

Increase the fee charged for each written demand issued by the Town Collector from Five Dollars ($5.00) to Fifteen Dollars ($15.00) to be added and collected as part of the tax as authorized by M.G.L., Chapter 60, Section 15.

ARTICLE 26 RECONSIDERATION

On Motion of Jamie M. Fay, duly seconded,

Motion carried by voice vote

That action on this article is postponed indefinitely.

Meeting adjourned at 11:10 p.m. on June 1, 2009.

Respectfully submitted,
Pamela Z. Carakatsane, CMMC, CMC
Town Clerk
Pursuant to the foregoing warrant, the legal voters of the Town of Ipswich met in the Ipswich High School/Middle School Performing Arts Center in said Town of Ipswich on Monday, October 19, 2009. A quorum being present (601 – 200 required), the meeting was called to order by the Moderator, Mr. A. James Grimes, III, at 7:40 p.m.

Counters appointed by the Moderator were James Engle, Joni Soffron and William Skelton.

Non-registered persons were given permission to attend the meeting as spectators and were seated on the floor in the back of the room on the left of the stage.

**ARTICLE 1**

**FY’09 UNPAID BILLS**

A motion was made by Mr. Patrick J. McNally, and duly seconded to:

Appropriate the sum of **$9,360.01** to pay unpaid bills incurred in prior years and remaining unpaid:

<table>
<thead>
<tr>
<th>ACCOUNT</th>
<th>VENDOR</th>
<th>AMOUNT</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>LEGAL</td>
<td>Kopelman &amp; Paige</td>
<td>999.56</td>
<td>June 9 bill rec'd after 7/15/09</td>
</tr>
<tr>
<td></td>
<td>Kopelman &amp; Paige</td>
<td>849.75</td>
<td>FY 08 Outstanding items rec'd 6/09</td>
</tr>
<tr>
<td></td>
<td>REW Environmental</td>
<td>3,661.50</td>
<td>FY09 Outstanding item rec'd after 7/15</td>
</tr>
<tr>
<td></td>
<td>REW Environmental</td>
<td>1,097.50</td>
<td>FY09 Outstanding item rec'd after 7/15</td>
</tr>
<tr>
<td></td>
<td><strong>TOTAL</strong></td>
<td><strong>$6,608.31</strong></td>
<td></td>
</tr>
<tr>
<td>FACILITIES</td>
<td>Verizon</td>
<td>49.99</td>
<td>FY 09 rec'd after 7/15/09</td>
</tr>
<tr>
<td></td>
<td>Verizon</td>
<td>166.32</td>
<td>FY 08 rec'd after ATM 5/09</td>
</tr>
<tr>
<td></td>
<td><strong>TOTAL</strong></td>
<td><strong>$216.31</strong></td>
<td></td>
</tr>
<tr>
<td>FIRE</td>
<td>Beacon Family Medicine</td>
<td>55.97</td>
<td>Injury on duty</td>
</tr>
<tr>
<td></td>
<td>Northeast Rehab Hospital</td>
<td>131.80</td>
<td>Injury on duty</td>
</tr>
<tr>
<td></td>
<td><strong>TOTAL</strong></td>
<td><strong>$187.77</strong></td>
<td></td>
</tr>
<tr>
<td>POLICE</td>
<td>Coastal Orthopedics</td>
<td>65.91</td>
<td>Injury on duty</td>
</tr>
<tr>
<td></td>
<td>Lahey Clinic</td>
<td>130.12</td>
<td>Injury on duty</td>
</tr>
<tr>
<td></td>
<td>Northeast Hospital Corp.</td>
<td>77.80</td>
<td>Injury on duty</td>
</tr>
<tr>
<td></td>
<td><strong>TOTAL</strong></td>
<td><strong>$273.83</strong></td>
<td></td>
</tr>
<tr>
<td>VETERANS’</td>
<td>Caldwell Nursing &amp; Rehab</td>
<td>1,754.07</td>
<td></td>
</tr>
<tr>
<td>MEDICAL</td>
<td>Lahey</td>
<td>14.71</td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>TOTAL</strong></td>
<td><strong>$1,768.78</strong></td>
<td></td>
</tr>
</tbody>
</table>
Clinic
Microsurgical Eye Consultants
The Ipswich Center

<p>| | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>FY 09</td>
<td>bill</td>
</tr>
<tr>
<td></td>
<td></td>
<td>rec'd</td>
<td></td>
</tr>
<tr>
<td>Clinic Microsurgical Eye</td>
<td>30.00</td>
<td>275.00</td>
<td></td>
</tr>
<tr>
<td>Consultants</td>
<td></td>
<td>9/09</td>
<td></td>
</tr>
</tbody>
</table>

$2,073.78

TOTAL FOR ALL TOWN DEPTMENTS: 9,360.01

and to meet this appropriation by transferring $9,360.01 from free cash.

Moderator’s Declaration: Motion carried unanimously

ARTICLE 2

FY’10 TOWN BUDGET AMENDMENTS

A motion was made by Ms. Elizabeth A. Kilcoyne, and duly seconded to:

Amend its action taken under Article 4 of the May 12, 2009, Annual Town Meeting (the FY’10 Municipal Operating Budget) as follows:

1) reduce debt service principal (17002-5910) by $90,214 and long term interest (17002-5915) by $45,670 and further reduce $3,678 from the management transfer account for a total reduction of $139,562; and

2) appropriate $100,000 to be added to the DPW Snow and Ice Division budget (14232-5272) to increase funding for snow and ice operations for the winter of 2009-10; and

3) transfer $18,000 from the Ambulance Account (12102-5381) to the Facilities Department (14723-5812) to fund granite covering of the landing in the front of Town Hall; and

4) transfer $1,072 from long term debt interest (17002-5915) to short term debt interest (17002-5916); and

5) appropriate $55,920 from free cash to the OPEB Special Revenue Fund (T-28); and

6) appropriate $20,000 from free cash to the Building Inspector (12513-5821) to fund purchase of permit tracking software; and

7) transfer $28,000 from free cash to fund the purchase of a police cruiser (12103-5818); and

8) transfer $20,459 from free cash to Town Clerk – Elections (11621-5121) to fund a state primary and general election for the office of U.S. Senator; and

9) Transfer $100,000 from free cash to a special legal account, Legal Services-Feoffees (11242-5325) to fund legal costs and associated property appraisal for potential legal action in the Essex Probate Court regarding the Feoffees of the Grammar School.
10) Re-program $45,000 appropriated under Article 9 of the May 12, 2009 Annual Town Meeting for replacement of Police Department heating system to repair roofs at Linebrook Station, the Central Fire Station and the Highway Garage;

so that the total Fiscal 2010 municipal operating budget of $13,862,946 as so amended and inclusive of override debt service, shall total $14,047,763 leaving the amount to be raised and assessed as $13,592,459.

An amended motion was made by Mr. Robert A. White, and duly seconded to:

Remove (2.7) the transfer of $28,000 from free cash to fund a purchase of a police cruiser, and (2.2) to appropriate $100,000 to the Reserve Fund instead of the DPW Snow and Ice account. These actions will decrease the 2010 Municipal Operating Budget to $14,019,763.

Moderator’s Declaration: Amended motion failed to pass on a voice vote. A hand count for the amended motion failed (205 Yes – 266 No).

Moderator’s Declaration: Main motion carried by a voice vote

ARTICLE 3
FY’10 SCHOOL BUDGET AMENDMENTS

A motion was made by Ms. Laura H. Dietz, and duly seconded, to:

Amend its action taken under Article 6 of the May 12, 2009, Annual Town Meeting (the FY’10 School Operating Budget), as follows:

1) transfer $85,137 from free cash to reimburse the School Department for Medicaid funds deposited into the General Fund during Fiscal 2009; and

2) reduce the School Department budget by $112,851 to compensate for the further reduction in state aid at the conclusion of the state budget process;

so that the total appropriation under this article will decrease from $19,980,995 to $19,953,281, leaving the amount to be raised and assessed as $19,725,644.

Moderator’s Declaration: Motion carried unanimously

ARTICLE 4
CITIZENS PETITION

A motion was made by Ms. Ingrid F. Miles, and duly seconded, to:

Table this article indefinitely.

A motion to move the question and stop debate carried by voice vote.

Moderator’s Declaration: Motion carried by a voice vote

ARTICLE 5
FEOFFEES TRUST AGREEMENT
A motion was made by Ms. Elizabeth A. Kilcoyne, duly seconded, to:

Request the School Committee to promptly take such actions as are necessary to effectuate the modification of the Trust creating the Feoffees of the Grammar School, in a form determined by the School Committee, in consultation with other town bodies, including the Board of Selectman and Finance Committee, such action to include a petition to the Probate Court for Essex County, with or without consent of other parties.

**Moderator’s Declaration:** Motion carried unanimously

**ARTICLE 6**

**DISPOSITION OF PARCELS**

A motion was made by Mr. Raymond K. Morley, and duly seconded, to:

Authorize the Board of Selectmen to sell and convey, for a minimum purchase price of **$6,400**, subject to such terms, easements and/or covenants as the Board of Selectmen may prescribe, a portion of a property at the rear of 48 and 50 Northridge Road, described as Parcel 8 on Assessor’s Map 15A.

**Moderator’s Declaration:** Motion carried unanimously

**ARTICLE 7**

**OPEN SPACE PARCELS LIST**

A motion was made by Mr. Patrick J. McNally, duly seconded, to:

Add to the Open Space Parcels List, (as referenced in Article 18 of the Warrant for the April 3, 2000 Annual Town Meeting), the following parcel:

Land now or formerly of Joseph A. Brear, Jr. as Trustee of The Buttonwood Nominee Trust, consisting of approximately 56.21 acres on Heartbreak Road in Ipswich, Massachusetts, identified on the Town of Ipswich Assessor’s Map as Parcel 10 on Map 54D;

**Moderator’s Declaration:** Motion carried

**ARTICLE 8**

**OPEN SPACE PROGRAM**

A motion was made by Mr. Patrick J. McNally, duly seconded, to:

Appropriate and authorize the Treasurer with the approval of the Selectmen to borrow a sum of money not to exceed **$2.2 million** for the purpose of acquiring one or more perpetual restriction interests pursuant to MGL CH 184 Sections 31-33 over a portion of a property known as the Maplecroft Farm, consisting of land as described below and shown on a map having been placed on file in the office of the Director of Planning and Development and in the Office of the Town Clerk by September 30, 2009:

- Land now or formerly of **Joseph A. Brear, Jr. as Trustee of The 96 Essex Road Realty Trust**, consisting of approximately 27.00 +/- acres of land on Essex Road in Ipswich, Massachusetts identified on the Town of Ipswich Assessor’s Map as Parcel 13 on Map 63B, and more particularly described in that certain Deed recorded in the Essex County Registry of Deeds at Book 12483, Page 127;

- Land now or formerly of **Joseph A. Brear, Jr. as Trustee of the 2002 Buttonwood Nominee Trust**, consisting of approximately 95.48 +/- acres of land on Argilla Road in Ipswich, Massachusetts identified on the Town of Ipswich Assessor’s Map as Parcel 14 on Map 54B, and more particularly described in that certain Deed recorded in the Essex County Registry of Deeds at Book 18552, Page 516;

- Land now or formerly of **Joseph A. Brear, Jr. and Neil St. John Raymond as Trustees of The Buttonwood****
Nominee Trust, consisting of approximately 164.31 +/- acres of land on Essex and Heartbreak Roads in Ipswich, Massachusetts, also known as:

- Assessor’s Map 54D Parcel 10, consisting of approximately 56.21 acres;
- Assessor’s Map 63B Parcel 12, consisting of approximately 47 acres;
- Assessor’s Map 64 Parcel 7, consisting of approximately 49.6 acres; and
- Assessor’s Map 64 Parcel 5C, consisting of approximately 11.5 acres;

and more particularly described in those certain Deeds recorded in the Essex County Registry of Deeds at Book 9365, Page 392; Book 9428, Pages 212 and 214; and Book 6617, Page 372.

And further, that the terms of said restrictions in the land described above, if acquired by the Town, to be recommended by the Conservation Commission of the Town of Ipswich and approved by the Board of Selectmen, and to be held in perpetuity by the Conservation Commission, or to be co-held with a non-profit land conservation organization or a state agency including but not limited to the Department of Conservation and Recreation and/or the Department of Agricultural Resources; and that the Conservation Commission enter into all agreements and execute any and all instruments as may be necessary on behalf of the Town of Ipswich to effect said acquisition;

A motion to move the question and stop debate carried by voice vote.

Moderator’s Declaration: Motion carried by a voice vote

ARTICLE 9  AMENDING THE GENERAL BYLAWS: SCENIC ROADS

A motion was made by Mr. Robert Weatherall, and was duly seconded, to:

1) To designate the following streets in Ipswich as Scenic Roads upon favorable recommendation by the Planning Board, and pursuant to C.40, § 15c of the Massachusetts General Laws:
   - Linebrook Road from Howe Street to Leslie Road
   - Mile Lane
   - Old Right Road from Route 1 to Linebrook Road
   - Paradise Road
   - Plains Road; and

2) Amend “Chapter XII. Use of Streets, Sidewalks, and Public Places”, Section “10. Scenic Roads” of the General Bylaws as set forth in Article 9 of the warrant for the October 19, 2009 Special Town Meeting, with the following amendments:

   Amend “c) (i)” of the article, second paragraph under the proposed paragraph “a.”, by deleting the words “be drawn at a scale of 1” = 40’ or to a scale approved by the Planning Board, and shall”, as well as the words “north arrow,” and by adding a second sentence to the same paragraph, to read as follows: “A plan drawn to scale is preferred, but not required.”; and

   Amend “c) (iv)” of the article, under the proposed subsection “(5.5) Tree Replacement”, as follows: Revise the first sentence by deleting the words “the applicant shall be required”, and substituting in lieu thereof the words “the Planning Board, at its discretion, may require the applicant”; and by deleting the second sentence in its entirety and by substituting in lieu thereof the following sentence: “For trees that are 18 inches or more in caliper, measured four feet from the ground, the Planning Board may require the removed tree to be replaced with two trees of at least a two and one-half inch caliper, measured four feet from the ground.”; and
Amend “c)” of the article by adding a paragraph “v.”, said paragraph to read as follows: “v. Modify subsection “(5.3) Timing of the Hearing” by adding, after the words “properly filed request”, the phrase “, and shall take action on the request within 45 days of the hearing being held.”

Amend “e) (ii)” of the article, under proposed subsection “(7.8)”, by deleting from the third sentence the words “stone piers”

Article 9 of the Warrant for the Special Town Meeting of October 19, 2009:

3) Designate the following streets in Ipswich as Scenic Roads upon favorable recommendation by the Planning Board, and pursuant to C.40, § 15c of the Massachusetts General Laws:
   • Linebrook Road from Howe Street to Leslie Road
   • Mile Lane
   • Old Right Road from Route 1 to Linebrook Road
   • Paradise Road
   • Plains Road; and

4) Amend “Chapter XII. Use of Streets, Sidewalks, and Public Places”, Section “10. Scenic Roads” of the General Bylaws by:
   a) Amending “DEFINITIONS” as follows:
      (i) add to the paragraph following DEFINITIONS, after the words “contained in that statute”, the words “, or otherwise.”;
      (ii) add, in the correct alphabetical sequence, definitions of “Abutter”, “Major Branch”, “Posting”, and “Tree Warden”, said definitions to read as follows:
         “Abutter
         Shall mean all property owners, including those across the street, abutting the property where work requiring a scenic road hearing is required.”; and
         “Major Branch
         Shall mean a living branch that is fully attached to a tree (as defined herein) and that has a diameter of three inches or more, 12 inches from the point at which said branch connects to the tree.”; and
         “Posting
         Shall mean the marking of a tree or stone wall along a road for the purpose of a scenic road hearing. For trees, such marking as described in M.G.L. c. 87, § 3 (Shade Tree Act). For stone walls, a ribbon or other appropriate flagging material shall be temporarily affixed at the limit of work on both ends of the stone wall.”; and
         “Tree Warden
         Shall mean the Town of Ipswich Tree Warden or designated deputy;” and
      (iii) number the new definitions and renumber the existing definitions accordingly; and
      (iv) revise the definition of “(2.1) Cutting or Removal of Trees” by deleting all language after the word “branches” and substituting in lieu thereof, the following:
         “(as defined herein), cutting of roots, or any other work that would otherwise compromise a tree’s health, such as soil and/or root compaction, water deprivation, or other conditions resulting from proposed work along a scenic road sufficient in the opinion of the Planning Board or a certified arborist to cause eventual destruction of a tree. This definition does not apply to routine or emergency tree maintenance that removes
only permanently diseased or damaged limbs, trunks, roots and dead whole trees. Nor does this definition apply to trimming work, including cutting of major branches, by the Town’s Utilities or Public Works Departments, provided that the Planning Board has reviewed the proposed work and determined it to be in accordance with good practices. However, the removal of whole, live trees by the Utilities or Public Works Departments is included in this definition.”; and

(v) revise the definition of “(2.2) Repair, Maintenance, Reconstruction or Paving Work” as follows:

- add after the word “driveways” in the second sentence, the words “, bicycle paths, sidewalks or roadside paths,”; and
- add, after the third sentence, the sentence “Roadside clearing of trees to provide for vehicular clearance or for improvements to the line-of-sight shall also be included in this definition.”; and
- add to the existing fourth sentence, after the word “sewer,” the word “drainage,”, and add, to the end of that same sentence, the words “, to the degree that they impact trees and stone walls, except as exempted in 2.2 above.”; and

(vi) revise the definition of “(2.3) Roads” by deleting the word “without” in the 3rd sentence, and substituting in lieu thereof the words “outside of”; and by adding to the end of the definition, the sentence “Trees and stonewalls existing on or partially within the boundary of the right-of-way shall be considered to be within the right-of-way.”; and

(vii) revise the definition of “(2.4) Tearing Down or Destruction of Stone Walls”,

first sentence, by adding, after “ten (10)”, the word “total” and after the word “destruction” the words “, removal, covering or painting”; and

b) Amending “PROCEDURE FOR DESIGNATING SCENIC ROADS” as follows:

(i) add to subsection “(4.1)”, 2nd sentence, after the words “Highway Department,” the words “the Utilities Department,”; and add, after the words “Historical Commission” the words “, all property owners with land bordering the right-of-way,”; and

(ii) in order to reflect the changed status of Gravelly Brook Road, delete from paragraph (4.3) the words “Gravelly Brook Road (1989)”;

(iii) add to subsection “(4.3)”, in the correct alphabetical sequence, the following scenic roads:

“Linebrook Road from Howe Street to Leslie Road (2009)

Mile Lane (2009)

Old Right Road from Route 1 to Linebrook Road (2009)

Paradise Road (2009)

Plains Road (2009)”;

(iv) delete from paragraph “(4.3)” the words “twenty-three” and substitute in lieu thereof the words “twenty-seven”; and

c) Amending “PROCEDURES” as follows:

(i) delete, from subsection “(5.1) Filing”, paragraphs “a.” and “b.”, substituting in lieu thereof the following:

“a. A completed scenic road application, including two copies of a plan showing proposed work and the extent of alterations or removal of trees or stone walls, so that readers may locate it with reasonable specificity on the ground without the need for additional plats or references, and describing in reasonable
detail the proposed changes to trees and stone walls, and a statement of purpose, or purposes, for the proposed action.

The plan shall be drawn at a scale of 1” = 40’ or to a scale approved by the Planning Board, and shall show the name of the street or streets, the extent of the Scenic Road right-of-way, north arrow, names of abutters within one hundred (100) feet of the proposed work, a title block and suitable space to record the action of the Planning Board.

One copy of the completed application and one copy of the plan shall also be submitted to the Town Clerk.

b. Any further explanatory material useful to adequately inform the Planning Board, including clearly identifiable digital or printed photographs of the proposed work area and its existing conditions.

c. A list of abutters to the subject property.”; and

(ii) modify subsection “(5.2) Notice” as follows: after the 2nd sentence, add a new sentence, to read as follows: “The Applicant shall be responsible for the cost of advertising the public hearing; delete from the third sentence, after the words “of the”, the words “of the”; and delete the fourth sentence in its entirety; and add to the end of the paragraph, the sentence “Copies of the notice shall be sent to the Board of Selectmen, the Tree Warden, the Public Works Department, the Utilities Department, the Conservation Commission and the Historical Commission before the public hearing commences.”; and

(iii) modify subsection “(5.4) Decision” by deleting all language and replacing with the following:

“The Planning Board shall provide its written decision to the applicant, with copy filed with the Town Clerk, within seven (7) days of taking action on the application. If a consolidated meeting has been held involving the Tree Warden, then the Tree Warden shall issue a separate written decision related to the public shade trees. The Planning Board and/or the Tree Warden shall also provide copy of the decision to the applicant, the Historical Commission, the Tree Warden/Highway Department, and/or the Planning Board.”; and

(iv) add subsections “(5.5) Tree Replacement”, “(5.6) Public Shade Trees”, “(5.7) Statute of Limitations”, and “(5.8) Emergency Repair” to read as follows:

“(5.5) Tree Replacement

If the cutting or removal of whole trees is approved by the Planning Board or Tree Warden, the applicant shall be required to replace the trees cut with nursery quality trees, which are of Zone 6 hardness at a minimum, that are native to the region, and that are acceptable to the Planning Board, in consultation with the Tree Warden. For every three inches of tree cut, measured across its stump, a nursery quality replacement tree with at least a two and one-half inch caliper, measured four feet from the ground, shall be planted by the applicant. The location of the replacement trees shall be at the direction of the Tree Warden, in consultation with the Planning Board.

(5.6) Public Shade Trees

When required by M.G.L. c. 87 (Shade Trees), notice shall be given and the Planning Board hearing required by M.G.L. c. 40, §15C (Scenic Roads) shall be held in conjunction with those held by the
Tree Warden, with the Tree Warden responsible for the consolidated notice acting under M.G.L. c. 87 (Shade Trees). Consent to an action by the Planning Board shall not be construed as consent by the Tree Warden or vice versa. A Planning Board decision shall contain a condition that no work shall take place until any applicable provisions of M.G.L. c. 87 (Shade Trees) have been complied with.

(5.7) Statute of Limitations

The approval of the Planning Board or Tree Warden under these regulations for any proposed work shall be valid for two years from the date the decision is filed with the Town Clerk. After two years from this date, the decision is void unless an extension is granted before the expiration.

(5.8) Emergency Repair

The requirements of this bylaw shall not apply when the Tree Warden acts in an emergency in accordance with law. In cases where a tree or branch poses a threat to public safety and there is not sufficient time to obtain prior approval from the Planning Board, the Planning Board shall be notified by the Tree Warden within the calendar week after any action which would have been a violation of this bylaw if the threat had not existed. Under no circumstances are stone walls to be torn down or destroyed on a scenic road under the auspices of emergency repair.

d) Amending “CONSIDERATIONS” by deleting all language after the words “…the following:” and substitute in lieu thereof the following:

“a. Contribution of trees and/or stonewalls to scenic beauty;
b. Age and historic significance of roads, trees and stone walls;
c. Features of the road, such as surface, pavement width and bridges;
d. Public safety;
e. Local residential traffic patterns and overall traffic volume and congestion;
f. Compensatory actions proposed, such as tree and stone wall replacement;
g. Functional importance and urgency of repair, maintenance, reconstruction or paving;
h. Additional evidence contributed by abutters, town agencies and other interested parties;
i. Recreational uses of the road;
j. Preservation of natural resources and historic resources;
k. Scenic and aesthetic characteristics;
l. Environmental values;
m. Other planning information;
n. Existence or absence of reasonable alternatives.”;

e) Amending “DRIVEWAY DESIGN GUIDELINES” as follows:

(i) revise subsection “(7.4)”, by adding, after the words “No tree”, the words “which complies with subsection 5.5 of this bylaw”; and after the word “trunk”, the words “within the right-of-way and”; and

(ii) add the following four subsections:

“(7.6) No stone wall sections with greater than one cubic foot of wall material per linear foot should be removed for a driveway unless the curb cut cannot be safely located elsewhere.
(7.7) Stone removed for driveway breaches shall be used to repair other sections of the wall along the road, at the sole expense of the applicant.

(7.8) Stone walls that are breached should be provided with appropriate termini. Appropriate termini shall consist of a compatible material, and shall be constructed from stone removed from the wall at the breach when it is feasible to do so. Appropriate termini may consist of tapered ends to the stone wall that turn back onto the driveway, stone piers, or other designs consistent with the existing wall.

(7.9) The use of a common driveway will be considered to be a feasible alternative to the demolition or removal of a stone wall for more than one driveway. To the extent that common driveways would limit the destruction of stone walls, they are encouraged.”; and

f) Amending “ENFORCEMENT” as follows:

(i) add to the end of the first paragraph of subsection “(8.1)” the words “Unless waived, the required restoration shall consist of restoring the stone wall to its previously existing condition and/or replacing the trees cut with nursery quality trees that are acceptable to the Planning Board. For every three inches of tree cut, measured across the stump, a nursery quality replacement tree with a two and one-half inch caliper, measured four feet from the ground, shall be planted by the applicant.”; and add to the end of subsection “(8.1)” the following paragraph:

“Failure to comply with a duly issued decision of the Planning Board shall subject the applicant to restoration as detailed above and other remedial measures that the Planning Board deems necessary.”; and

(ii) add to subsection “(8.2)”, after the words “three hundred dollars”, the numerical representation “($300)”; and add to the end of the subsection the sentence “Each day, or portion thereof, that a violation of this bylaw continues without a Planning Board approved decision to take restorative action shall be deemed a separate offense.”; and add the following two new subsections:

“(8.3) In addition to the foregoing remedies, the Town of Ipswich, acting by and through its Planning Board, and with the approval of the Board of Selectmen, shall have all other legal and equitable remedies which may exist, including without limitation the right to seek injunctive relief. In addition, the Town of Ipswich may in its discretion enforce the provisions of this bylaw in the manner provided in M.G.L. c. 40, §21D.

(8.4) If in any aspect, any provision of this bylaw, in whole or part, shall prove to be invalid for any reason, such invalidity shall only affect the part of such provision found invalid. In all other aspects, all provisions of this bylaw shall remain in full force.”;

Moderator’s Declaration: Motion carried unanimously

ARTICLE 10

RIGHT TO FARM BYLAW


A motion was made by Ms. Ingrid F. Miles, duly seconded, to:

Amend the General Bylaws of the Town of Ipswich by adding a new chapter, “Chapter XIX. IPSWICH RIGHT TO FARM BYLAW”, as set forth in Article 10 of the warrant for the October 19, 2009 Special Town Meeting.
“CHAPTER XIX.

IPSWICH RIGHT TO FARM BYLAW

Section 1. Purpose and Intent

Agricultural production is a major contributor to the Town’s economy. Agricultural lands constitute unique and irreplaceable resources of local, regional, and statewide importance. Further, both the continuation of existing and the initiation of new agricultural activities preserve the landscape and environmental resources of Ipswich, contribute to the increase of tourism, and further the economic welfare and self-sufficiency of the people of Ipswich.

The purpose and intent of this bylaw is to state with emphasis the right to farm accorded to all citizens of the Commonwealth under amendment Article 97 of the Massachusetts Constitution and all applicable statutes and regulations of the Commonwealth, including but not limited to General Laws Chapter 40A, section 3; Chapter 90, Section 9; Chapter 111, Section 125A; and Chapter 128, Section 1A.

This bylaw encourages the pursuit of agriculture, promotes agriculture-based economic opportunities, and protects farmlands within the Town by allowing agricultural uses and related activities to function with minimal conflict with abutters and Town boards and commissions.

Section 2. Definitions

“Farming” or “agriculture” or their derivatives shall include, but not be limited to, the following:

- farming in all its branches and the cultivation and tillage of the soil;
- dairying;
- production, cultivation, growing, and harvesting of any agricultural, aquacultural, floricultural, viticultural, or horticultural commodities;
- growing and harvesting of forest products upon forest land, and any other forestry or lumbering operations;
- raising of livestock including horses;
- keeping of horses; and
- keeping and raising of poultry, cattle, swine, ratites (such as emus, ostriches and rheas) and camelids (such as llamas and camels), phasianids (such as pheasants and peafowl), and other domesticated animals for food and other agricultural purposes, including bees and fur-bearing animals.

Farming activities include, but are not limited to, the following:

- operation and transportation of slow-moving farm equipment over roads within the Town;
- control of pests, including, but not limited to, insects, weeds, predators and disease organisms of plants and animals; application of manure, fertilizers and pesticides;
- conducting agriculture-related educational and farm-based recreational activities, including agri-tourism, provided that the activities are related to marketing the agricultural output or services of the farm;
• processing and packaging of the agricultural output of the farm and the operation of a farmer’s market or farm stand including signage thereto;
• maintenance, repair, or storage of seasonal equipment, or apparatus owned or leased by the farm owner or manager used expressly for the purpose of propagation, processing, management, or sale of agricultural products;
• on-site production of fuel or power from agricultural products or wastes principally produced on the farm; and
• on-farm relocation of earth and the clearing of ground for farming operations.

Section 3. Right to Farm Declaration

The right to farm is hereby recognized to exist within the Town of Ipswich. The above-described activities may occur on holidays, weekdays, and weekends by night or day and shall include the attendant incidental noise, odors, dust, and fumes associated with generally accepted agricultural practices. The benefits and protections of this bylaw are intended to apply to those agricultural and farming operations and activities conducted in accordance with generally accepted agricultural practices. (Generally accepted agricultural practices include, but are not limited to, best management practices. Guidance on current best management practices can be obtained from the U.S. Department of Agriculture’s Natural Resource Conservation Service, the Massachusetts Farm Bureau, the University of Massachusetts Extension program, the Massachusetts Department of Agricultural Resources, or from other recognized agricultural institutions.) Moreover, nothing in this bylaw shall be deemed as acquiring any interest in land. The protections contained in this bylaw do not impose or preempt any land use or other restrictions associated with agricultural operations, which are properly the subject of state statute, regulation, zoning, or other local bylaws, including the Ipswich Wetlands Protective Bylaw.

Section 4. Notification to Real Estate Buyers

In order to allow prospective purchasers to make informed decisions prior to a real estate transaction and to promote harmony between farmers and their new neighbors after a transaction, the Town of Ipswich requests that selling landholders and/or their agents and assigns provide written notice to prospective purchasers substantially as follows:

“It is the policy of Ipswich to conserve, protect and encourage the maintenance and improvement of agricultural land for the production of food, or other agricultural products, and also for its natural and ecological value. This disclosure notification is to inform buyers or occupants that the property they are about to acquire or occupy lies within a town where farming activities occur. Such farming activities may include, but are not limited to, activities that may cause noise, dust or odors. Purchasing, and henceforth occupying land within Ipswich means that one should expect and accept such conditions as a norm and necessary aspect of living in Ipswich.”

Written notification may occur in one of several ways, including, but not limited to, a disclosure form or an addendum to a Purchase and Sale Agreement, and should include an acknowledgment by the buyer that they have received notification.

Within 30 days after this bylaw becomes effective, the following shall occur:

• The Town, through the Offices of the Town Manager and Town Clerk, shall make available for use by selling landowners and/or their agents and assigns, copies of sample written notifications, including a disclosure notification form.
• The Town shall prominently place the above-stated policy disclosure in one or more locations in town hall.

• The Tax Collector shall include a copy of the disclosure notification form with all responses to requests for Municipal Lien Certificates.

Section 5. Resolution of Disputes

To enhance the prompt resolution of disputes that may arise between those engaged in the agricultural uses protected under this Bylaw and those who claim that the use or enjoyment of their properties is adversely affected by such uses, the following dispute resolution procedure is established as a means by which owners and tenants may attempt to resolve the dispute in a prompt, effective, and amicable manner.

Any person who wishes to complain that the operation of a farm is creating a substantial adverse effect on health, safety, or welfare, or is creating a noxious and significant interference with the use or enjoyment of their real property may, notwithstanding pursuance of any other available remedy, request resolution assistance from the Board of Selectmen, the Zoning Enforcement Officer, or the Board of Health, depending on the nature of the request. The filing of a request for resolution assistance does not suspend the time within which to pursue any other available remedies that the complainant may have. The Board of Selectmen, Zoning Enforcement Officer, or Board of Health shall forward a copy of the request to the Agricultural Commission, which shall review the request, and report its recommendations to the referring town officials within an agreed upon time frame.

Section 6. Severability Clause

If any part of this bylaw is for any reason held to be unconstitutional or invalid, such determination shall not affect the remainder of this bylaw. The Town of Ipswich hereby declares the provisions of this bylaw to be severable.”;

**Moderator’s Declaration: Motion carried unanimously**

**ARTICLE 11 SUSTAINABLE DEVELOPMENT MEASURES**

A motion was made by Mr. Timothy A. Purinton, duly seconded, to:

Amend the Protective Zoning Bylaw of the Town of Ipswich as set forth in Article 11 of the warrant for the October 19, 2009 Special Town Meeting.

**Article 11 of the Warrant for the Special Town Meeting of October 19, 2009:**

1) Amending Section “II. APPLICABILITY”, “C. Municipal Construction Projects” by adding, after the second sentence, the following: “All municipal construction projects, including additions to existing public buildings, that create 2,500 square feet or more of new building area, shall be certifiable under the U.S. Green Building Council’s most current applicable LEED® Certified standards for design and construction, unless the Board of Selectmen determines that meeting the LEED® standard will be economically infeasible based on a cost analysis and the projected cost savings, including operations.”; and

(2) Amending Section “III. DEFINITIONS” by adding, in the correct alphabetical sequence, definitions of “LEED®”, LOW IMPACT DEVELOPMENT, and “U.S. GREEN BUILDING COUNCIL”, said definitions to read as follows:
“LEED®: An acronym for Leadership in Energy and Environmental Design, a nationally accepted Green Building Rating System™ for green buildings developed by the U.S. Green Building Council. LEED® standards vary based on project type and projects are rated at four levels: Certified, Silver, Gold, and Platinum.”; and

“LOW IMPACT DEVELOPMENT (LID): An approach to development designed to manage precipitation at the source through the use of uniformly distributed, decentralized, micro-scale controls. The goal of LID is to mimic a site's predevelopment hydrology by using design techniques that infiltrate, filter, store, evaporate, and detain runoff close to its source.”; and

“U.S. GREEN BUILDING COUNCIL (USGBC): A national nonprofit membership organization comprised of leaders from the building industry, formed to encourage sustainability by promoting buildings that are environmentally responsible, profitable, and healthy places to live and work. USGBC promulgated the LEED® Green Building Rating System™”; and

(3) Amending Section “VI. E. Screening Requirements”, first paragraph, by adding after the third sentence, which ends in “…along the district boundary.”, the following sentence: “Low impact development integrated stormwater management practices, such as bioretention cells and vegetated swales, may be located within the vegetative screening setback areas, provided they are done so in a manner that does not prevent the screening from meeting the objective of providing a year-round vegetated buffer between properties.”; and

(4) Amending Section “VII. OFF-STREET PARKING AND LOADING REQUIREMENTS” as follows:

a. Revise “B. Table of Minimum Parking Requirements”, footnote “**”, by deleting the words “twenty-five (25%) percent” and substituting in lieu thereof “fifty (50%) percent”; and

b. Revise “G. Mixed Use Facilities”, second sentence, by deleting all language after the word “facility,”; substitute, in lieu thereof, the following:

“parking for two (2) or more buildings or uses may be provided in combined parking areas where such areas will continue to be available for the several buildings or uses, provided that the total number of spaces is not less than the sum of the spaces required for each use individually, except that said number of spaces may be reduced by up to one-half (1/2) such sum if it can be demonstrated that the hours or days of peak parking for the uses are so different that a lower total will be adequate for all uses served by the facility.”; and

c. Revise “K. Design Standards for Parking Facilities” as follows:

i. delete the final two sentences, substituting in lieu thereof the following:

“Compact spaces may account for up to thirty (30%) percent of the total spaces in a lot. The layout of standard and compact spaces and aisles should be done in such a way so that the smallest feasible paved parking area results. All compact spaces shall be clearly marked.”; and

ii. delete the existing “Design Standards for Parking Facilities” table, substituting in lieu thereof the following table:
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<th>Parking Angle (A)</th>
<th>Stall Width (B)**</th>
<th>Stall Depth (C)***</th>
<th>Aisle Width (D)</th>
<th>Curb Length (E)</th>
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<td>90°</td>
<td>8’-6”</td>
<td>7’-6”</td>
<td>17’-0”</td>
<td>15’-0”</td>
</tr>
</tbody>
</table>

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d. Revise “O. Surfacing, Draining and Curbing” by inserting, after the first sentence of the first paragraph, the following sentences:

“To reduce stormwater discharge and improve the attenuation of pollutants, low impact development integrated stormwater management practices, to the extent feasible, shall be incorporated into parking facilities of twenty (20) or more spaces. Techniques that limit the overall impervious coverage of the parking facility, such as replacement of bituminous concrete with pervious pavers or porous asphalt, are strongly encouraged where appropriate.”; and


e. Revise “P. Landscaping” by adding, after the fifth sentence, the following sentences:

“At least ten (10%) percent of the internal area of a paved parking facility, exclusive of perimeter landscaping, shall be planted with landscaped island areas. To the extent feasible, landscaping materials used in islands or in the perimeter areas of parking lots shall be drought resistant and salt tolerant non-invasive species, and such areas shall be designed to receive and accommodate runoff.”; and

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(5) Amending Section “IX.A. Open Space Preservation Zoning” as follows:

a. Revise “Subsection 6. Common Driveways” as follows:

i. revise the first sentence, by changing “may be” to “are”; and

ii. in paragraph “a.”, delete the phrase “a. The common driveway shall satisfy one of the following conditions:”; and substitute in lieu thereof the following: “If any of the following conditions are met, applicants are encouraged to construct common driveways, provided they still meet conditions a. through g. of this section.”; and

iii. relocate that new phrase and the remaining language of “a.” to the end of Section 6, after the final lettered paragraph; and

iv. revise standard “(1)” of paragraph “e.” by deleting the word minimum and substituting in lieu thereof the following:

“, except for driveways serving two (2) lots, in which case the width may be a minimum of twelve (12) feet. The Planning Board may allow driveways serving up to five (5) lots to be less than sixteen (16) feet in width if turnouts are provided in a satisfactory manner.”; and

v. delete the letter “h.” and add the text of current paragraph “h.” the end of paragraph “g.”; and
vi. re-letter existing paragraphs “b.” through “i.” (including amended paragraphs above) appropriately so that they become paragraphs “a.” through “g.”; and

(6) Amending Section “X. SITE PLAN REVIEW” as follows:

a. Revise “Subsection C. General Standards”, standard “5.”, by adding, after the words, “on-site absorption”, the following: “, and low impact development integrated stormwater management practices”; and

b. Revise “Subsection E. Submission Requirements”, paragraph “2.”, subparagraph “I.”, number “(3)”, by adding, after the word “swales”, the following: “and other low impact development integrated stormwater management facilities”; and

c. Revise “Subsection J. Maintenance”, by adding, after the word “drainage”, the words “, low impact development integrated stormwater management facilities”; and

d. Revise “Subsection L. Site Landscaping” as follows:

i. add, after the words, “Section VI. E.”, the words “and Section VII.P.”; and

ii. delete all language after “non-invasive drought tolerant plants” and substitute in lieu thereof, the following: “, as well as with salt tolerant species where exposed to run-off from parking lots and driveways, so as to promote on-site infiltration of stormwater run-off, and to reduce irrigation, heating, and cooling needs”; and

Moderator’s Declaration: Motion carried unanimously

ARTICLE 12 MISCELLANEOUS ZONING CHANGES

A motion was made by Ms. Cathryn M. Chadwick, duly seconded, to:

Amend the Protective Zoning Bylaw of the Town of Ipswich as set forth in Article 12 of the warrant for the October 19, 2009 Special Town Meeting, with the following amendments:

Delete “(2) h.” of the article in its entirety; and

Amend “(3) f.” of the article by deleting footnote “31.” in its entirety and substituting in lieu thereof the following: “31. RESERVED”

Article 12 of the Warrant for the Special Town Meeting of October 19, 2009:

(1) Amending Section “III. DEFINITIONS” as follows:

a. add, in the correct alphabetical sequence, a definition of “FILLING STATION”, said definition to read as follows:

“FILLING STATION: An establishment which primarily sells automotive motor fuels, lubricants and accessory items, but which also may sell a limited range of convenience goods, as well as servicing and minor repairs of motor vehicles.”; and

a. revise the definition of “MULTI-FAMILY RESIDENTIAL DEVELOPMENT” by adding to the end of the existing definition, the following: “, or (c) two (2) or more two-family dwellings”; and revise the
definition of “GUEST HOUSE, PRIVATE” by adding, after the words “accessory residential building”, the words “with plumbing”; and

(2) Amending Section “V.D. Table of Use Regulations” as follows:

a. under the **Community Facilities** heading, delete the principal use “Sale of farm, horticultural, and nursery products on a wholesale or retail basis”; and

b. under the **Commercial** heading, add the following principal uses:

   i. “Sale of agricultural, aquacultural, silvicultural, horticultural, floricultural, or viticultural products, on a wholesale or retail basis, on less than five (5) acres”; and maintain the same use allowances and prohibitions as designated for “Sale of farm, horticultural, and nursery products on a wholesale or retail basis”; and

   ii. “Sale of agricultural, aquacultural, silvicultural, horticultural, floricultural, or viticultural products, on a wholesale or retail basis, on five (5) acres or more”; and insert “P7/5” under the columns for each district; and

c. under **Community Facilities**, delete the principal use, “Gardens, orchards, nurseries, and silviculture”; substitute in lieu thereof, under the Commercial heading, the principal use “Greenhouses, gardens, orchards, nurseries, silviculture, viticulture, and aquaculture” and maintain the same allowances as designated for “Gardens, orchards, nurseries, and silviculture”; and

d. under **Community Facilities**, delete the following principal uses:

   i. “Greenhouses and farms, including the raising, keeping, slaughter, and dressing of livestock or other farm animals on five (5) acres or more”; and

   ii. “…..on less than five (5) acres”; and

Assign the allowances and prohibitions associated with those uses to the following two new uses, respectively, to be listed under the heading “Commercial”, except for the latter use, under the use column for the “RRC” District, change “-” to “SBA”:

   i. “Keeping, raising, and breeding of farm animals, such as poultry, horses, livestock or other farm animals, or insects on five (5) acres or more”; and

   ii. “Keeping, raising, and breeding of farm animals, such as poultry, horses, livestock or other farm animals, or insects on less than five (5) acres”; and

e. under the **Commercial** heading, delete the principal use “The following uses, if commercial: kennel, stable, livery stable, riding academy, or veterinary hospital”; substitute in lieu thereof, “Kennel, stable, livery stable or riding academy”; add a footnote to each allowance so that it reads, “SBA 5.29”; and maintain the same allowances and prohibitions as apply to the existing use; and

f. under the **Commercial** heading, add the principal use “Veterinary Hospital”; and insert “SBA 5” under the columns for each district; and
g. under the **Residential** heading, for the principal uses “Two-family dwelling”, “Multi-family dwelling” and “Multi-family residential development”, add footnote “30”; and

h. under the **Residential** heading, for the principal uses “Single-family detached dwelling” and “Multi-family residential development”, add footnote “31”; and

i. under the **Commercial** heading, add the principal use “Filling Station”, and for said use, insert “SPB” under the use columns for the “GB, HB, PC and I” Districts; and insert “-” under the use columns for all other Districts; and

j. under the **Commercial** heading, for the principal use “Retail establishment selling principally convenience goods including but not limited to: food, drugs & proprietary goods”, add footnote “34” to each of the allowances under the district columns; and

k. for the accessory use “Child care facilities”, under the “GB, CB, HB, I, and LI” District columns, change “-” to “P2”; and

l. delete the words “Private guesthouse,” from the accessory use beginning with the words “Private guesthouse, tool shed, playhouse, tennis court…..”, and add it as a separate accessory use; insert “SBA” under the district columns for the “RRA, RRB, RRC, IR, GB, CB, HB, and I” Districts, and insert “-” under the columns for all other Districts; and

m. delete the accessory use, “Gardens, orchards, nurseries, or silviculture”; substitute in lieu thereof, “Gardens, greenhouses, orchards, nurseries, silviculture, viticulture, or aquaculture”; maintain the same allowances and prohibitions as apply to the existing use, but add footnote “33” under each district column for that use; and

n. add the accessory use, “Formula fast food establishments which provide seating for at least sixteen persons within the building”; insert “SPB21” under the district column for the “CB” District, and insert “-” under the columns for all other Districts; and

o. for the accessory use “Keeping, raising, and breeding of farm animals, such as poultry, horses, livestock or other farm animals, or insects for use only by residents of the premises on one (1) acre or more”, add footnote “32” to the end of the use description and to the allowances and prohibitions under the “CB”, “PC”, and “LI” district columns so that they read “SBA32, “-32”, and “-32”, respectively; and

(3) Amending Section “V.D Footnotes to Table of Use Regulations” as follows:

a. revise Footnote “2.”, as follows:

i. delete “G.L. Ch. 28A, Section 9” and substitute in lieu thereof “G.L. Ch. 15D, Section 1A”; and

ii. delete the words “footnote 19 below” and substitute in lieu thereof “footnote 17 to the Table of Dimensional and Density Regulations in Section VI.B. of this bylaw”; and

b. revise Footnote “4.” by deleting the words, “Sale of farm, horticultural and nursery products, on a wholesale or retail basis,” and by deleting the words, “more than one story or twenty (20) feet in height, or”; and substituting in lieu thereof the words “or buildings”; and
c. amend Footnote “7.”, by deleting the word “RESERVED”, and substituting in lieu thereof the following:

“Provided that either during the months of June, July, August and September of each year or during the harvest season of the primary crop raised on land of the owner or lessee, twenty five (25%) percent of such products for sale, based on either gross sales dollars or volume, have been produced by the owner or lessee of the land on which the facility is located, or at least twenty five (25%) percent of such products for sale, based on either gross annual sales or annual volume, have been produced by the owner or lessee of the land on which the facility is located and at least an additional fifty (50%) percent of such products for sale, based upon either gross annual sales or annual volume, have been produced on Massachusetts land used for the primary purpose of commercial agriculture, aquaculture, silviculture, horticulture, floriculture or viticulture, whether by the owner or lessee of the land on which the facility is located or by another, except that all such activities shall be limited to parcels of 5 acres or more in area not zoned for agriculture, aquaculture, silviculture, horticulture, floriculture or viticulture (G.L. Ch. 40A, Section 3). If the above requirements cannot be satisfied, the use may be allowed only by special permit of the Zoning Board of Appeals.”; and

d. add Footnote “29.”, to read as follows:

“29. If located on five (5) acres or more, and provided that the breeding, boarding, grooming, and training of dogs is strictly limited to dogs owned by the owner/lessee of the land on which the facility is located, (with an exception for the temporary boarding of breeding stock not owned by the owner/lessee of the land, but used for breeding with dogs owned by the owner/lessee of the land), then the use is allowed by right.”; and

e. add Footnote “30.”, to read as follows:

“30. Any expansion of or alteration to an existing two-family dwelling, a multi-family dwelling, or a multi-family residential development, whether said use is conforming or non-conforming, which creates one (1) or more additional residential dwelling units, shall require a special permit from the Planning Board.”; and

f. add Footnote “31”, to read as follows:

“31. No building permit that would create more than one kitchen in a dwelling unit will be issued until the owner has recorded a restrictive covenant at the Essex County South Registry of Deeds. The covenant shall state: “Occupancy of a single-family dwelling with more than one kitchen shall be limited to occupancy by an individual, by a group of persons related either by marriage, by blood within the second degree of kinship and/or by adoption, or by a group of no more than four (4) unrelated individuals, residing cooperatively in one dwelling unit.” The restrictive covenant would not apply to a single-family dwelling with an accessory apartment that has been legally established by a special permit from the Zoning Board of Appeals, so long as the principal and accessory dwelling units contain no more than one kitchen per unit.”; and

g. add Footnote “32”, said footnote to read as follows:

“32. Except that for properties of five (5) acres or more, the keeping, raising and breeding of farm animals and insects is permitted, as is the sale of agricultural products, pursuant to the conditions of footnote 7 above.”; and
h. add Footnote “33”, said footnote to read as follows:

“33. For properties of five (5) acres or more, the sale of agricultural products from these uses is permitted, pursuant to the conditions of footnote 7 above.”; and

i. add Footnote “34”, said footnote to read as follows:

“34. Retail establishments may also sell automotive fuels, lubricants and accessory items, including the sale of gasoline at pumps, but the latter only by special permit from the Planning Board, and only in the GB, HB, PC and I Districts.”; and

(4) Amending Section “VI.B. Table of Dimensional and Density Regulations” as follows:

a. add Footnote “2.” to the “Front” column heading under heading “Minimum Setbacks” in both the Accessory and Principal tables so that it reads, “Front^{1,2,7} (foot)”; 

b. delete the existing minimum rear setback requirement, “25”, for all uses in the Highway Business (HB) District, and substitute in lieu thereof, the requirement, “30”; 

c. add the words, “PRINCIPAL BUILDINGS AND STRUCTURES” to the top of the existing principal dimensional table heading, above the words “TABLE OF DIMENSIONAL AND DENSITY REGULATIONS” and in the same location where the table is continued on other pages;

d. add the words, “and Structures” to the existing Accessory Buildings table heading, after the word, “Buildings”, and capitalize the words in the new heading;

e. amend the “Footnotes to Table of Dimensional and Density Regulations” by revising Footnote “2.” as follows:

i. delete the words “, and the front setback requirement up to a maximum of 10%.”, substituting in lieu thereof the words “. The Board may reduce by special permit the front setback requirement for all buildings and structures up to a maximum of 10%, except for accessory buildings or structures exceeding one hundred and fifty (150) square feet in area or one (1) story in height.”; and

(5) Amending Section “VI.F. Requirements for Accessory Buildings and Structures”, first paragraph, as follows:

a. add, to the second sentence, after the words “, that an accessory building”, the words “or structure”;

b. delete the first, fourth, and fifth sentences in their entirety;

c. add, to the beginning of the paragraph, the following:

“All accessory building or structure may be located in accordance with the Table of Dimensional and Density Regulations (Accessory Buildings and Structures) and Footnote 2 to said table.”; and

(6) Amending Section “VII.B. Table of Minimum Parking Requirements” as follows:

a. under the Community Facilities heading, delete the use, “Gardens, orchards, nurseries, silviculture, greenhouses, farms, including the sale of farm, horticulture and nursery products on a wholesale or retail
basis”, substituting in lieu thereof, under the Commercial Uses heading, “Gardens, greenhouses, orchards, nurseries, silviculture, viticulture, aquaculture, and farms, including the sale of products from such uses on a wholesale or retail basis”, and maintain the same parking spaces required; and

b. relocate the Community Facilities use, “Kennel, stable, livery stable, riding academy or veterinary hospital”, to the Commercial Uses heading and maintain the same parking spaces required; and

(7) Amending Section “VIII.D. Sign Requirements per Zoning District”, Paragraph “1.”, subsection “f.”, as follows:

a. add, after the word “subdivision”, the words “, Great Estate Preservation Development, Green Space Preservation Development,”; and add, after the words “multi-family” the word “residential”; and

b. delete the words “The top of the sign shall be no higher than four (4) feet above grade.”; and

(8) Amending Section “IX.SPECIAL REGULATIONS” as follows:

a. revise Subsection “C. Water Supply Protection Districts”, paragraph “7.d.”, by adding, after the words “are permitted”, the words “on that portion of any property located”; and

b. revise Subsection “E. Common Driveways”, paragraph “2”, by deleting from the first sentence the words “public way”, and substituting in lieu thereof the word “street”;

c. revise Subsection “J. Accessory Apartment”, paragraph “2.j.”, by deleting the words “in-law”;

d. revise subsection “O. Green Space Preservation District” by adding to the subsection title, the word “Development”, after the word “Preservation”;

**Moderator’s Declaration: Motion carried unanimously**

**ARTICLE 13**

PUBLIC TRANSPORTATION COMMITTEE

A motion was made by Mr. Charles D. Surpitski to:

Rename the Commuter Rail Committee to the Public Transportation Committee, said Committee to have broader responsibilities involving various forms of public transportation serving the town of Ipswich.

An amended motion was made by Ms. Dorcas K. Rice, and duly seconded to:

Indefinitely postpone the article.

**Moderator’s Declaration: Amended motion passed.**

**Moderator’s call for a vote to continue the meeting after 11:00 p.m. carried unanimously.**

**ARTICLE 14**

STORMWATER REVOLVING FUND

A motion was made by Mr. Raymond K. Morley, duly seconded, to:

Authorize for FY’10 a Stormwater Revolving Fund, established under Massachusetts General Laws Chapter 44, Section 53E½, the source of said Fund to be fees for permits and inspections collected pursuant to the
Stormwater Management Bylaw; the use of said Fund to pay for costs related to the permitting processes under the Bylaw, and to determine that no more than $50,000 may be expended by the Department of Public Works as permit granting authority from monies transferred into said Fund during FY’10.

An amended motion was made by Ms. Janis A. Clements-Skelton, duly seconded to:

Indefinitely postpone this article.

Amended motion was declared a negative vote by the Moderator.

Moderator’s Declaration: Main motion carried by a voice vote

ARTICLE 15

OPEN SPACE PARCELS LIST

A motion was made by Mr. Charles D. Surpitski, and duly seconded, to:

Add to the Open Space Parcels List, (as referenced in Article 18 of the Warrant for the April 3, 2000 Annual Town Meeting):

   Land now or formerly owned by Arthur M. Harrington, Jr. consisting of approximately 0.122 acres located at 27 Water Street in Ipswich, Massachusetts, identified on the Town of Ipswich Assessor’s Map as Parcel 091A on Map 31D.

Moderator’s Declaration: Motion carried by a voice vote

ARTICLE 16

RECONSIDERATION

A motion was made by Mr. Patrick J. McNally, and duly seconded, to:

Indefinitely postpone this article.

Moderator’s Declaration: Motion carried unanimously

Meeting adjourned at 11:35 p.m.

Respectfully submitted,

Pamela Z. Carakatsane, CMMC, CMC
Town Clerk
The past year, May 2009 through April 2010, was a year of celebration and “fine-tuning” for the Ipswich Board of Selectmen. Ipswich celebrated its 375th Anniversary with wonderful dances, a grand parade, Town picnic, and many other commemorative events. Many people made the 375th celebration possible, but we especially thank Nat Pulsifer for being a visionary of a celebration dream that he made a reality. This was also a year where the Board of Selectmen fine-tuned and improved existing programs, systems, and efforts.

In a year of limited resources (money), the Board of Selectmen searched for ways to improve Town services while saving money. The Pavement Management Program is an example---instead of waiting for roads and streets to deteriorate to a point where full replacement is necessary, the Selectmen instituted a program to patch and repair roadways before full replacement becomes the only option. We also, with the assistance of the Solid Waste Advisory Committee, instituted a trash program where recyclables do not have to be separated, and where households are allowed to place two barrels per week curbside (one barrel beginning July 1, 2010). Competitive bids have just reduced our disposal costs for trash by $30.00 per ton, and we anticipate a reduction when bids are returned for the collection of trash. These initiatives (pavement and trash) saved significant money. In addition, the Town Manager recently negotiated a new contract with our ambulance service where the Town will pay nothing for that service, a savings of $175,000 in the first year.

Town employees deserve great credit for understanding the difficult financial condition of the Town. By agreeing to “freeze” their contracts, municipal employees helped to ensure that no layoffs took place during the past year. In addition, management and employees of the Town continued discussions to reduce the cost of health benefits to both employees and the Town---and, we continue to attempt to reduce costs by competitively bidding a variety of service contracts as their terms expire. And, the Town Manager’s efforts to reform the Essex Regional Retirement Board, while not immediately earning or saving money, has helped to begin the restoration of confidence in that institution.

On the energy front, the Town’s first wind turbine project’s completion is on the horizon. We thought it would be operating now, but the projected date is now for the summer of 2010. In addition, the Town has gained a grant to install a solar collection array on the Town Hall roof. Both of these “green” projects represent the future of sustainability for Ipswich. To save energy, the Town continued efforts to tighten our buildings with new windows (Town Hall and Police Station), and new heating units (Library and Fire Station).

While Ipswich’s winter did not demand record expenditures for snow and ice removal, we were not so lucky when it came to heavy winds, rain and flooding. The March 2010 wind and rains seemed interminable, and many homes suffered power outages and flooding of basements. The downtown, along South Main and Market Streets, was flooded by the Ipswich River that rose almost as high as the Mother’s Day flood of 2006. We thank our public safety and utilities personnel for quick and effective action to restore services to the Town. We are now applying for State and Federal aid to counter balance our expenses for public safety and cleanup.

The Selectmen’s efforts to secure quiet zone status (silencing of train horns) for Ipswich is nearly complete. Our plan and design has been approved, and we will complete grade crossing improvements this spring to ensure that the train horns will no longer shatter the tranquility of Ipswich and that public safety is improved. Also in the area of public safety, the Board of Selectmen considered joining the Central Dispatch initiative, which would abolish local dispatching of public safety vehicles and personnel, but decided that it was not appropriate for Ipswich at this time. Instead, the Selectmen will assess the success of Central Dispatch as it is implemented in other towns, and discuss this further (most likely in two years).
Ipswich’s most valuable “harvest”---clams---received much attention this year. The Shellfish Advisory Committee continues to discuss aquaculture. We expect that the Board of Selectmen will decide during the coming year whether aquaculture is appropriate for Ipswich, and whether there should be public, private, or both types of aquaculture.

The Board of Selectmen continued to support Ipswich’s goal to remain a small town with wonderful open spaces and recreation facilities. The Maplecroft Farm project, between Essex Road and Argilla Road, is almost finished. This open space effort, in concert with the Trust for Public Lands, the Commonwealth of Massachusetts, and others, will protect approximately 250 acres from development, and ensure that farming and livestock production continues in Ipswich. In addition, the long-awaited replacement of the playground equipment at Bialek Park on Linebrook is complete, and is being fully used by our children.

The legal issues surrounding Little Neck and the Feoffees of Little Neck took much of the Board of Selectmen’s time---especially the three Selectmen (McNally, Kilcoyne, and Miles) who, by the terms of the Trust, serve as Feoffees. There are two active court cases (Superior Court and Probate Court) which have cost all parties, including the Town, much for attorney fees. The Board of Selectmen Feoffees hope that both cases will be resolved during the next year, but we hoped the same thing last year.

While we gained a new Selectman last year (Ray Morley), a number of key personnel retired, including Gavin Keenan (Police Chief), Robert Gravino (Director of Public Works), Arnold “Pick” Thistlewood (Shellfish Constable), Willard Maker (former Fire Chief), and others. We thank them and all of the Town’s employees for their service. In addition, Selectmen Elizabeth Kilcoyne and Ingrid Miles decided not to run for a third term this year. I, personally, and the Board of Selectmen overall, will miss them. Both are thoughtful, hard-working contributors to the Board of Selectmen and the Town.

The Board of Selectmen looks forward to Fiscal Year 2011, and we hope you will participate with us in our efforts to maintain and improve services to the Town of Ipswich. If you cannot attend our meetings in person, watch the meetings on Cable TV---the picture and sound quality is greatly improved!!! Thanks to the residents of Ipswich, Robert Markel (Town Manager), and Jennifer Breaker (Administrative Assistant to the Town Manager and Board of Selectmen) for their support, and thanks to my colleagues on the Board of Selectmen: Elizabeth Kilcoyne, Ingrid Miles, Raymond Morley, and Charles Surpitski.

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FINANCE COMMITTEE
Jamie M. Fay, Chairman
Larry E. Seidler, Vice Chairman

The mission of the town of Ipswich is to provide an exceptional quality of life for its citizens. We believe this is achieved by providing strong schools, safe streets, quality human services and a well-maintained town infrastructure. With town revenues growing by a modest .5% this year, both the school and municipal budgets were faced with considerable challenges and significant choices.

With the slowing of the economy, new real estate growth in Ipswich slowed, mirroring the state trend. This is significant because the Town’s revenue is delivered through two main sources; local taxes and fees, which represents 85% of our annual revenue and state revenue disbursements, which provide the remaining 15% of our revenues. Therefore, as the economy slows so too does our ability to increase operating revenue.
This trend towards modest budget increase has required the town to budget conservatively and conduct a comprehensive examination of all expenses in an effort to reduce costs wherever practical. While we fully support this approach, the Finance Committee expects that future year’s revenue growth will continue to stagnate or decline hence not keep pace with staff salaries, benefits, the demand for new and expanded services, and sustained capital spending. As such, these business examinations will likely be an annual requirement.

Despite our challenging financial situation and conservative budget approach, Ipswich continues to provide the services you have come to rely upon while investing in infrastructure improvements and protection of our natural treasures. This commitment to growth during financially precarious times enhances the daily experience of our residents while attracting both business and tourism, which will in turn support our revenue stream. To this end, the Town has completed design plans to revitalize the downtown area and historic North Green, and in the fall our Open Space initiative invested over $2M to restrict future development of the Maplecroft Farm, thereby protecting and preserving its natural beauty.

Ipswich Public Schools continued to attract and retain residents by providing an inclusive, quality educational experience for our children. While all academic measurements have flaws, the Finance Committee feels that the Ipswich residents with or without students in the school system should have some means of identifying their school districts’ educational quality. In 2009, Ipswich High School experienced 90% of our children being accepted into four and two year college programs upon graduation, while the Ipswich School district performed in the top one-third in the state on the MCAS (a required state-wide exam). Additionally, Ipswich Athletic and Arts and Music programs continue to build upon past awards.

As in 2008, the Finance Committee remains steadfast in its commitment to working with both boards to ensure that the school children of Ipswich benefit fully and completely from the Feoffees of the Grammar School trust.

The Finance Committee is grateful for the opportunity to work with the Board of Selectmen and School Committee in serving the residents of Ipswich. The 2009 Finance Committee consists of: Janice Clements-Skelton, William Craft, Jamie Fay, Richard Howard, Michael Schaaf, Larry Seidler, Marion Swan, Robert White and Todd Wilson.

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TOWN MANAGER
Robert T. Markel, PhD.

The principal challenge for Town officials in 2009 was to maintain quality services to residents and businesses while coping with the deepest economic recession since the Great Depression. The revenue base for the town and the state continued to erode until the last two months of 2009 when state tax collections began to increase. Year end gains in state revenue permitted the Commonwealth to avoid the expected mid-year reductions in aid to cities and towns.

Town government operated with the same level of funding in fiscal years 2009 and 2010. There were no service reductions, layoffs or building closures and no new contracts or increases for management and unionized employees within the organization. With revenue extremely constrained, the Town Manager and Selectmen focused their attention on improving efficiency and squeezing out unnecessary costs.

Highlights of 2009 include initiatives in energy conservation and regional cooperation. Town officials worked with Hamilton and Wenham on a joint contract for trash disposal and recycling, including an option for recycling organic wastes. There were continuing and partially successful efforts to regionalize ambulance/EMS services among communities in central Essex County. The proposed regionalization of emergency dispatch operations brought controversy and a vote by the Board of Selectmen to postpone a decision until the Regional Emergency Communications Center is constructed and successfully underway.
Energy conservation efforts include a three year program to replace the old and drafty windows at Town Hall and changing out the inefficient heating systems at the Library and Fire Department. The Town was awarded a grant of $150,000 from the Green Communities Program to install a solar application on the roof of Town Hall which will supply 35% of the electricity required to operate the building. The Ipswich Municipal Electric Department continued its broad based effort to promote conservation by businesses and residents with a program of free energy audits and distribution of free, energy saving light bulbs.

In 2009, the Selectmen mandated a new approach to street improvements which incorporates sidewalk improvements, permanent crosswalks and lanes for cyclists whenever street reconstruction is undertaken. The Department of Public Works presented a new “pavement management program” intended to bring a major upgrade in the condition of the Town’s street system over the next ten years. The town has not been able to implement the pavement management program for lack of funding, but the Selectmen and Town Manager have determined that improving the condition of the Town’s street infrastructure will have the highest priority as economic conditions improve.

The Town is actively seeking federal funding for the complete reconstruction of Central and South Main Streets, and the Selectmen will propose a bonding initiative to Town Meeting for reconstruction of Washington Street and the North Green street system. All future street improvement projects will be fully coordinated with water line replacement and/or sewer improvements by the Utilities Department.

In 2009, the Town prepared and submitted detailed plans to the Federal Railroad Administration for safety improvements at the five grade crossings in Town center. FRA rules require that safety improvements on Topsfield Road and two other locations be completed by June 2010 in order keep the train horns silent and continue the “quiet zone” in the center of Town.

Other initiatives in 2009 included a new play structure and complimentary improvements at Bialek Park. Ipswich Community Access Media (ICAM) was established as a 501 (c) 3 corporation and was given space for a studio and office in the lower level of Town Hall. Finally, the Town Manger and other officials in the region were successful in bringing major reform to the Essex Regional Retirement Board. The Town contributes nearly $2 million annually for retirement benefits, and the changes in staffing and board membership will maintain services to retirees while saving money for municipal employees and the taxpayers.

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SPECIAL ASSISTANT TO THE TOWN MANAGER
ASST. PURCHASING DIRECTOR
RISK MANAGEMENT/SAFETY COORDINATOR
Frank V. Antonucci

The Purchasing Office employee oversees and monitors all department purchases with the exception of the day to day expenditures of the Electric Department and School Department; puts out to bid expenditures in excess of $25,000 for goods and services for all departments except the School Department; and bid construction contracts for all departments in excess of $10,000 except the School Department, all in accordance with Massachusetts General Laws.

The Purchasing Office manages all Workers Compensation long-term cases and reports all Town and School employee injuries. All property and casualty insurance claims received were reported to the Town’s insurance carrier. Insurance renewals, policies and property inventories are maintained by the Purchasing Office.
In addition to the present contract renewals, the following projects were put out for bid and contracts awarded: Salt Consortium, Replacement of Town Hall Windows, Snow Plow Contracts, Finance Committee Booklet, Disposition of DPW and Utilities Vehicles, Sand Contract, Street Lines Painting, Sidewalk Construction, Road Resurfacing, Hybrid Vehicle Purchase, Bialek Park Field Renovations.

The Purchasing Office is also responsible for the compiling, editing, printing and the distribution of the Annual Town Report.

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DEPARTMENT OF PUBLIC SAFETY
POLICE DEPARTMENT
Paul Nikas, Acting Chief of Police
Daniel Moriarty, Executive Officer

The year 2009 continued to be a year of change and transition for the Police Department. Personnel changes over the last 5 years have changed the face of the Department from one of familiar, seasoned veterans, to that of a young, enthusiastic force which is confident in their abilities and training. They strive to continue the high level of standards set by their predecessors in servicing and protecting the citizens of Ipswich. Many thanks are due to Retired Chief Gavin Keenan who led the Department during this difficult transition by word and deeds. He truly led by example. The Department also saw the retirement of two of its most senior patrolmen, Guy Saulnier and Donald Cole, who served the Town with distinction for more than 30 years. However with transition comes great opportunity. I am pleased to note the Department has hired its first female officer in ten years to its ranks. Officer Taryn Brotherton, who is currently attending the Basic Police Recruit Academy, joined the Department as a full time officer in October. In addition, the Department has moved forward with establishing its Community Resource Unit, which became very active within the community by hosting its 2nd CSI camp for youths, completing two “Fill the Cruiser” food drives and hosting a free movie night.

The Department Website has been updated regularly to provide more services to the citizens of Ipswich. We have added more forms to download, the creation of new anonymous tip lines, live streaming of police radio transmissions and a comprehensive list of email contacts for all officers. Please visit our website at www.ipswichpolice.org. A new “Prescription Drug Drop Off” box is located in the Station lobby for anyone who needs a safe and secure location to dispose of expired prescription drugs. We encourage everyone to utilize this free service. The Department has initiated a free text message notification system, called “Nixel”, which will notify citizens of any important news from the Department. Anyone can sign up for this service via the website by clicking on the Nixel icon.

Equipment upgrades to the Department include a new state of the art radio system, which when completed this year, will ensure FCC narrow band compliance two years before it’s federally mandated. This radio project will ensure that the Department has excellent radio communications for the next 8-10 years. In addition, our in-house computer system has been upgraded through a Grant to provide our communication officers with Emergency Medical Dispatch capabilities. These upgrades will also provide police officers with Windows based programming for report writing and records management.

As the statistics below indicate, the Police Department had another active year. The Police log reflected a total of 12,375 calls for police service in 2009. Reports of Breaking & Entering showed a significant drop of 50% compared to last year and represents a five year low in this category. When you combine this stat with the stable calls for suspicious activities, it suggests an increased willingness on the part of the citizenry to be more vigilant in protecting their own property and that of their neighbors. We encourage the continuance of these actions, for the safety of our community cannot be maintained without the active participation of all citizens.
In order to maintain a high level of skill and professional standards in these difficult economic times, the Department initiated an On-Line training program through the Municipal Police Training Committee. This initiative, combined with the training of three of our own officers as police training instructors, has allowed the Department to reduce training costs. Officers are no longer required to attend off-site training classes. State mandated training in first responder, CPR, legal updates, firearms and defensive tactics can all be accomplished in-house. We continue our long standing relationship with the Ipswich Public Schools through deployment of a full-time School Resource Officer and DARE Officer to better serve the youths of Ipswich. As we move forward into 2010, the Department will continue to work closely with other Town Departments and agencies in an effort to solve problems and better serve the citizenry.

Alarms – 665
Animal Related Calls – 218
Adult Arrests / Summons – 264
Juvenile Arrests / Summons – 5
Assaults – 13
Assaults / Dangerous Weapons – 2
Breaking and Entering – 37
Disturbances – 221
Domestic Complaints – 78
Fraud / ID Theft – 44
Harassing Calls – 37
Larcenies – 102
Malicious Property Damage – 98
Medical Aids – 796
Motor Vehicle Citations – 1268
Motor Vehicle Accidents – 234
Operating Under Influence Arrests – 39
Protective Custody – 6
Suspicious Activity – 388
Missing Persons – 16

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DEPARTMENT OF FIRE RESCUE SERVICES
Arthur Howe III, Fire Chief

The highlight of 2009 unfortunately, was the loss of Melanson’s Boat Shop during a multiple alarm fire on August during the morning of August 7. Fortunately, there were no fatalities or serious injuries in this loss of a historic landmark along the town’s riverfront.

2009 was significant for stress on our apparatus fleet as our only ladder truck was substantially damaged in this early August fast moving fire and had to be taken out of service. It was soon taken to Bulldog Fire Apparatus in Hopkinton, MA for extensive repairs at the dealer and not returned until January, 2010. Concurrent with this damage, Engine 4, the primary pumper at Linebrook, was taken away in August for a planned, extensive refurbishing, which was completed and returned in February, 2010, substantially under budget.

There were two other multiple alarm fires in November, with each occupant barely escaping before the rapid, extensive spread of fire in their two respective homes. Each of these near tragedies highlight both the need for adequate numbers of working smoke detectors and for having an escape plan in advance of any emergency.
October saw a major transition with the retirements of Firefighter William Marchant and Lt. Willard Maker, former Chief and Acting Chief. Lt. Maker made numerous contributions here during his 33 years and should be commended.

Other highlights include the following:

1) Firefighter Keith Carlson received American Red Cross Community Hero award in March,
2) Lieutenant Theriault and Firefighter Prentiss selected as members of the Essex County Technical Rescue Team,
3) Completion of wildfire training for all members in March,
4) Annual inspections of over 600 hydrants completed in June,
5) Following extensive research and work, Lieutenant Theriault submitted excellent grant application for fire station renovation/expansion to FEMA, ultimately denied to extensive, intense competition and limited funding,
6) Firefighters Matthew Skelley and Spencer Morse hired as members of call force,
7) Received 20’ oil spill response trailer from State DEP replacing 12’ trailer. 20’ trailer layout and equipment distribution much better than 12’,
8) Firefighter Rick Smith promoted to Lieutenant due to retirement of Lt. Maker,
9) Firefighter James Edwards appointed Training Officer due to resignation of Firefighter Prentiss, who is to be commended for his work, and
10) Action Ambulance held numerous continuing education classes throughout year, and several medical classes held by Susan Boreri, town resident and Emergency Room Physician from Beverly Hospital.

We continue to increase our professionalism and standard of service to you, all within the reality of a daunting economic time, one that touches all of us in ways both subtle and profound. Compassionate, professional service delivery is our standard. Your cooperation is critical in the following ways:

1) Maintaining smoke and carbon monoxide alarms throughout your home and businesses,
2) Posting a highly visible house number that can be seen from the street,
3) Keeping your nearby fire hydrant clear from obstructions, especially snow, and
4) Practicing a home escape plan.

Let me take this opportunity to thank all the men and women of Ipswich Fire Rescue for their service to the community.

Statistics: Calls for service: 2079, broken down as follows:

Structure fires: 11  
Other fires: 47  
Medical/rescue: 898  
False alarm: 291  
Mutual aid (given): 17  
Hazardous materials: 50  
Other hazardous responses: 162  
Miscellaneous responses: 603

******
EMERGENCY MANAGEMENT
Arthur Howe III, Emergency Management Director

Fortunately, there were no critical events in 2009 that required Emergency Management intervention. However, progress was made in a variety of areas, including the following:

1) Colleen Fermon, Health Agent, and I created separate food establishment list for Connect CTY phone use,
2) Significant time and effort spent by town staff, especially Health and Emergency Management, related to rise of H1N1 virus during April and May. We are all better prepared for future health emergencies affecting the community,
3) $2500 grant application sent to MA Emergency Management Agency (MEMA) June 29. Award received July 20, following which Ms. Joana Stathi, town resident and Suffolk Univ. Criminal Justice major was hired on part-time, temporary basis to update our Comprehensive Emergency Management Plan. Grant expired Sept. 30, after which her services were ended, but we are hopeful award will be annual and she can be rehired,
4) Sergeant Justin Daly appointed as Emergency Management Public Information Officer June 1 following resume review and oral interview,
5) National Incident Management Systems (Federal order) compliance update completed Sept. 23 and sent to MEMA. We have made progress, but are not yet in full compliance, and
6) Letter sent to MEMA Regional Director in November requesting change to Northern Essex Regional Emergency Planning Committee, another unfunded federal mandate requiring public oversight for hazardous material storage and emergency response. This group meets regularly, is well structured, and establishes training exercises for all participating communities.

We continue to deliberate on the best location for an Emergency Operations Center, with a majority inclined to the Town Managers Conference Room, and we continue to seek avenues to fund a generator for the building, which has no generator yet.

Your Emergency Management Team continues to become better trained so that we can provide effective, timely, professional service at times of emergency.

You can help us in a number of ways:

1) Please log on to the Town web site home page and look for the Connect CTY orange Sign Up in the upper right corner, where you can then edit your own information. Adding your cell phone number, at a minimum, could be critical in allowing us to help you in an emergency,
2) Have an emergency supply kit or bag ready should you have to leave on short or no notice. Information on this can be found by going to Hot Topics in the lower right corner of the following web site, www.mass.gov/mema,
3) It is also critical to have a family communications plan, again available as in #2 above. Stay safe by being prepared.

*******
ANIMAL CONTROL
Matt Antczak, Animal Control Officer

In 2009, Animal Control TNR program had to release only 2 cats back to their habitat due to the cat’s behavior, but found homes for the other 63 cats and kittens. Our Safe Cat program which informs the public to why it is healthiest and safest to keep or cats indoors is still being an informative success. With the help of the Ipswich Chronicle and the I LOVE IPSWICH web site Animal Control is able to share information easier with the public. Even though the goal of creating a dog park had not been filled in 2009, it does look promising for 2010, fingers are crossed. The Ipswich Humane Group who shares the shelter with Animal Control, has been excellent in finding happy homes for the cats that have come through. The shelter had been under quarantine during the month of December due to an upper respiratory infection in the cats at the shelter but has recovered with a new learned procedure. There were 2053 dogs licensed in 2009.

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HARBORS DEPARTMENT
Paul A. Nikas, Acting Chief of Police, Harbormaster
Sgt. Thomas Colpitts, Harbors Supervisor
Ptl. James Zabelski, Assistant Harbormaster

The 2009 boating season began in early April with the repair and placement of numerous navigational buoys. Additional buoys were added this past season to help ensure the safe navigation to all of the boating public. In addition, the commercial crane, located at the Town Wharf, had its foundation repaired, allowing for safe operation into the foreseeable future. These improvements were made possible by utilizing funds from the Waterways Improvement Fund, with the full support of the Waterways Advisory Committee. In addition to the improvements above, the Harbor Department continued to utilize its new computer software program to assist in monitoring and issuing mooring permits. These efforts have seen an increase of nearly 100 additional mooring permits being issued to the boating public.

With an increasingly active boating season, the Harbor Patrol Boat and the Jetski Patrol responded to numerous calls for service. These included larcenies from boats, boating accidents, irresponsible operation, boats sinking/capsized, boats adrift and medical aids. Assistance and support in many of these calls for service was rendered by the Massachusetts Environmental Police, the U.S. Coast Guard, the Ipswich Fire Department Rescue Boat and Crane Beach personnel. It’s with the continued assistance of all of these Agencies that have made the Ipswich waterways a safe and attractive destination to thousands of boaters in the area.

In its tenth full season, the Ipswich pump out boat, with assistance from the Rowley pump out boat, continued to be a valuable asset to the cleanliness of our waterways. This service is free to all boaters and we strongly encourage everyone to continue utilizing its availability for the health of our waterways. In the 2009 boating season, the pump out boat removed a total of 2,687 gallons of effluent from area watercraft.

Department Statistics:
923 Mooring Permits Issued
571 In-State Daily Launch Permits
35 Out of State Daily Launch Permits
245 In-State Seasonal Launch Permits
3 Out of State Seasonal Launch Permits
Launch Fees Collected: $9,670
Mooring Fees Collected: $57,788
SHELLFISH DEPARTMENT
Scott LaPreste, Shellfish Constable

We put down approximately 20 nets with seed boxes in the Eagle Hill River area in the late spring to catch wild seed. We also put down 38 nets in various spots in the Plum Island Sound area, to cover the 520,000 clam seed purchased through Salem State in October. This was funded through a surcharge on commercial licenses for enhancement of this kind. This seed will be harvestable in 2 to 3 years. The Shellfish Department working in conjunction with the State Division of Marine Fisheries worked to establish new rain fall closure criteria for the area known as N-7. This will increase the days that this area is open to harvest for all license holders in the Town of Ipswich.

The Shellfish Sub Committee has started a plan to repair Eagle Hill landing. The plan is to remove some rocks and fill in some soft spots to increase the parking space on the landing.

In September, former Constable Arnold “Pick” Thistlewood retired and I was hired to replace him. There was no Red Tide outbreak in 2009. Rainfall closures were an issue, particularly in the early summer and fall. Rainfall closures accounted for 140 lost digging days.

<table>
<thead>
<tr>
<th>Recreational:</th>
<th>Commercial:</th>
<th>Estimated Harvests:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Resident Family</td>
<td>183</td>
<td>Soft Shell Clams</td>
</tr>
<tr>
<td>Resident Individual</td>
<td>102</td>
<td>Razor Clams</td>
</tr>
<tr>
<td>Non Resident</td>
<td>270</td>
<td>Oysters</td>
</tr>
<tr>
<td>Total Recreational</td>
<td>555</td>
<td>Total Licenses issued: 693</td>
</tr>
</tbody>
</table>

PUBLIC WORKS DIRECTORATE
Richard W. Clarke, Director

The Public Works Department is a customer focused service organization, dedicated to maintaining and improving the town’s infrastructure through the efforts of a professional town work force, outsourced contracting and engineering consultants. With that as our mission, Public Works incorporates an on-going review of what we do and how we do it, with the intent of delivering high quality service to our customers and enhancing the quality of life in our diverse community. Customer focus, continuous process improvement, human resource development, and resource management are the keys to our success.

Public Works accomplished or is working on the following items in support of our mission:

- Alignment of Public Works budgets, activity and resources with the expectations and goals of the Town Manager and Board of Selectmen.
- Provide technical input to Town boards and commissions on special permits, subdivisions, site plan reviews and commercial and residential development that impact Public Works’ Operations and Maintenance (O & M) responsibilities and budget.
- Implemented a Storm water Management Plan to comply with the Phase II Storm water Rules and Regulations of the Federal Clean Water Act.
- Established a work order system for all Public Works Divisions.
- Developed and implemented Operations and Maintenance plans for existing water quality structures installed for storm water management.
- Establish a Federal Railroad Administration Quiet Zone to maintain a quiet zone designation for all public railroad crossings in Ipswich. Quiet zones are railroad crossings where trains will not blow warning horns upon approach.
- Use a pavement management plan to identify and schedule those roads most in need of roadway improvements and maintenance.

**HIGHWAY DIVISION**

During the warmer months, the focus is on outdoor construction projects, where personnel skills and heavy equipment produce significant infrastructure repair and improvements to roads, sidewalks, public facilities and storm water structures. A work order system was implemented in 2009 to prioritize, schedule and track tasks.

**FORESTRY DIVISION**

The focus of the Forestry Division in 2009 was on the maintenance of town trees along public ways and in town cemeteries, parks and open space. The Forestry budget is reimbursed by the Utilities Department for line clearing done for the Electric Light Division.

**EQUIPMENT MAINTENANCE DIVISION**

Closer inspection and additional preventive maintenance of vehicles extends the service life and reduces the maintenance costs of a public works fleet. The equipment maintenance facility at the Public Works Garage on County Road does not provide the level of maintenance required to adequately achieve this goal. Efforts are underway to fund a design for a replacement Public Works facility, including a vehicle maintenance and repair shop and indoor wash facility.

**TRANSFER STATION**

The Transfer Station accepts yard waste, specifically grass clippings, leaves, brush and small branches and is open Wednesdays and Saturdays – 8:00 AM until 3:30 PM. White goods, electrical appliances, televisions and computer monitors are disposed of curbside by the Town’s trash contractor through the purchase of a $25 sticker, available at the Public Works office in Town Hall. The Transfer Station is operated by members of the Highway Division.

Public Works’ Special Collections are conducted twice yearly at the Transfer Station. We accept oil based paints and related products, car batteries, fluorescent bulbs, tires and mercury (which is also accepted at the Public Works Office at the Town Hall during regular business hours of operation). The fall collection is held in conjunction with the Health Department’s Household Hazardous Waste Collection Day to better serve residents.

**SANITATION**

Each pound of recyclable material that is diverted from the trash stream results in a reduction of our trash costs, since the Town is charged a fixed fee for pickup of recyclables and a tipping fee for every pound of trash collected. The total tonnage of solid waste picked up in calendar year 2009 (3849 tons) decreased by 201 tons over that collected in 2008 (4050 tons), a decrease of 4% and a savings to the town of $19,497.
SNOW & ICE OPERATIONS

The winter of 2008-2009 was a challenge for both Town employees and contractors who work to keep the roads, public sidewalks, schools and town parking lots safe and passable. The cost for snow and ice operations exceeded the budgeted amount by $228,756.

Access for emergency response vehicles is the first priority for Town crews during snow and ice operation. Snow removal from sidewalks in close proximity to schools is also a high priority after roadways are cleared for students walking to school.

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FACILITIES MANAGEMENT DEPARTMENT
William A. Hodge, Sr. Facilities Director
Jane H. Spellman, Assistant to the Facilities Director

This report contains the accomplished tasks of the Facilities Management Department during the calendar year 2009. Daily operations during this period included the response to and completion of 914 work orders with an average productivity rate of 92% from the Facilities staff, in addition to 17 major projects.

The projected Facilities’ mission for 2009 was to improve the overall appearance, safety, working and living conditions of the buildings within the Municipal Complex. Additionally, to upgrade the preventive maintenance to the buildings and equipment of the Town’s facilities for safety and economic improvements by continuing service contracts from outside vendors and improving the job knowledge of the in-house staff. To this end, six service contracts are in place for Fire Safety, HVAC, Plumbing, Masonry, Elevator, Generator, and Electrical Services.

The major projects were completed with the additional funds allocated for this purpose and were accomplished by outside contractors, in-house staff, and over 2,437 hours of labor requested of and provided by the County Correctional Facility. The following are the major projects completed during this year:

Fire Stations - Re-roofing of the Linebrook Fire Station was accomplished in the fall. Installed a drainage system in the basement of the Central Fire Station to prevent mold build up and remove rancid odors. Facilities replaced the old damaged 60% efficient boiler with a new 95% efficient boiler.
Cemetery Department - Repaired and painted the Old School House Building at the entrance to Highland Cemetery. Removed worn and stained carpet from the Cemetery Office and replaced it with vinyl tile. Painted the interior of the Cemetery Office. Repaired and painted the exterior wood of the office building.

Town Hall - Completed Phases II & III of the window replacement project by removing the old single panes windows and replacing with more efficient aluminum thermal pane windows on the lower front and the upper rear of the building. Renovated two areas on the ground floor level of the Town Hall to accommodate the Ipswich Community Access Media (ICAM) studio and office. Installed a safety fence between Town Hall and the banking of the Ipswich River. Replaced scored and damaged concrete landing at main entrance to Town Hall with a new granite slab surface.

Library - Scraped, painted and repaired the fences and benches on the exterior of the Library. Removed and replaced the old inefficient oil fired boiler with a new 95% efficient gas fired boiler.

The Police Station HVAC upgrades as funding allowed. DPW Garage - Removed and replaced the leaking rubber roof over the garage. Repaired and replaced window frames and windows. Did minor electrical and plumbing upgrades as funding allowed.

In the coming year, the Facilities Department plans to continue to address the multiple problems within the Town Physical Plant with a focus on energy, safety, and esthetics of the Cemetery Building, Animal Shelter and the Public Library, plus address more improvements on the other buildings as funding allows.
The Cemetery and Parks Department primary focus is the completion of all interments year-round in all of the cemeteries in Ipswich. The Department is responsible for the care and maintenance of nine cemeteries and seven parks, plus all town commons, the Ipswich resident side of Crane Beach and Boardwalk, and Pavilion Beach. In addition, we maintain all town-owned Open Space areas, such as Strawberry Hill, Dow Brook Conservation, Shady Creek, and Nichols Field. During the winter season as weather permits, Bakers Pond is plowed off to accommodate skaters.

We also assist civic groups in the many activities that take place throughout the year as well as supply assistance to the Public Works Department in snow removal, sanding operations, and other emergency situations as needed. We provide aid to the Town Clerk in setting up voting equipment and tables for all elections, as well as supplies necessary for the Town Meetings held twice a year. In 2009, the staff completed 98 interments; excavated, formed, and poured two dugouts, and assisted with the removal and then the construction of the new backstop at the Bialek Park 90’ baseball field. We worked in the preparation and construction of new playground equipment at the Great Neck and Bialek Parks; drilled 264 post holes for the new equipment and spread 500 yards of play-ground mulch.

**REVENUE**

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>Chapel Tent:</td>
<td>$1050</td>
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<tr>
<td>Foundations:</td>
<td>$4332</td>
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<tr>
<td>Openings:</td>
<td>$34800</td>
</tr>
<tr>
<td>Perpetual Care:</td>
<td>$8500</td>
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<tr>
<td>Sale of Lots:</td>
<td>$10200</td>
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<tr>
<td><strong>TOTAL:</strong></td>
<td><strong>$58882</strong></td>
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CEMETERY & PARKS
JEFFREY M. PUTUR, SUPERINTENDENT
### JANUARY 1, 2009 TO DECEMBER 31, 2009

<table>
<thead>
<tr>
<th>Category / Construction</th>
<th># of Permits</th>
<th>Total Fees</th>
<th>Value of Work</th>
</tr>
</thead>
<tbody>
<tr>
<td>Additions</td>
<td>19</td>
<td>$17,080.50</td>
<td>$1,855,182.00</td>
</tr>
<tr>
<td>Attached Accessory</td>
<td>0</td>
<td>$0.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>Certificate of Occupancy</td>
<td>73</td>
<td>$1,525.00</td>
<td>$0.00</td>
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<tr>
<td>Commercial – New</td>
<td>6</td>
<td>$5,025.00</td>
<td>$545,000.00</td>
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<tr>
<td>Commercial – Alter.</td>
<td>19</td>
<td>$8,112.40</td>
<td>$879,093.00</td>
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<tr>
<td>Decks &amp; Porches</td>
<td>32</td>
<td>$3,454.50</td>
<td>$312,900.00</td>
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<tr>
<td>Demo &amp; Reconstruct</td>
<td>4</td>
<td>$5,457.50</td>
<td>$592,600.00</td>
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<tr>
<td>Demolition</td>
<td>8</td>
<td>$549.00</td>
<td>$63,000.00</td>
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<tr>
<td>Detached Accessory</td>
<td>36</td>
<td>$3,552.00</td>
<td>$271,608.00</td>
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<tr>
<td>Fence</td>
<td>7</td>
<td>$450.00</td>
<td>$29,880.00</td>
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<tr>
<td>Multi-Family Dwelling</td>
<td>0</td>
<td>0</td>
<td>$0.00</td>
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<tr>
<td>Miscellaneous</td>
<td>48</td>
<td>$4,102.50</td>
<td>$442,573.00</td>
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<tr>
<td>Remodel/Alteration</td>
<td>115</td>
<td>$22,538.50</td>
<td>$2,334,525.00</td>
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<tr>
<td>Repair</td>
<td>85</td>
<td>$8,805.60</td>
<td>$661,609.26</td>
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<tr>
<td>Roofs, Siding, Windows</td>
<td>223</td>
<td>$24,318.15</td>
<td>$2,090,648.59</td>
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<tr>
<td>Single Family Attached</td>
<td>10</td>
<td>$30,125.00</td>
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<tr>
<td>Single Family Dwelling</td>
<td>7</td>
<td>$8,599.00</td>
<td>$942,280.00</td>
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<tr>
<td>Sign</td>
<td>31</td>
<td>$1,635.00</td>
<td>$43,866.00</td>
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<tr>
<td>Solid Fuel Burning Appliances</td>
<td>15</td>
<td>$1,095.00</td>
<td>$41,263.90</td>
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<tr>
<td>Swimming Pools</td>
<td>7</td>
<td>$1,163.00</td>
<td>$100,965.00</td>
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<tr>
<td>Tents</td>
<td>73</td>
<td>$90.00</td>
<td>$207,290.00</td>
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<tr>
<td><strong>Totals</strong></td>
<td>818</td>
<td><strong>$147,677.65</strong></td>
<td><strong>$14,734,883.75</strong></td>
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### Plumbing

<table>
<thead>
<tr>
<th>Total Fees</th>
<th>Gas</th>
<th>Total Fees</th>
</tr>
</thead>
<tbody>
<tr>
<td>186</td>
<td>170</td>
<td>8,190.00</td>
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</tbody>
</table>

### Electric Permits

<table>
<thead>
<tr>
<th>Total Fees</th>
</tr>
</thead>
<tbody>
<tr>
<td>335</td>
</tr>
</tbody>
</table>

$32,581.00

The above is based on permit activity for the calendar year. The fiscal year, however, runs from July 1st through June 30th. Below are total building permit fees for those periods in “FY 09” & “FY10”.

- **July 1, 2007 through to June 30, 2007**
  - $164,737.88

- **July 1, 2008 through to June 30, 2008**
  - $168,699.79
Please remember that building permits are required for not only new construction, but for repairs and replacement of existing structures, decks, sheds, signs, & fences also. If you have any question about whether your project may require a building permit, please call our office at 978-356-6605.

**********

HEALTH DEPARTMENT
Colleen E. Fermon, Health Agent

Following is the yearly report of activities for 2009:

<table>
<thead>
<tr>
<th>Licenses and Permits Issued</th>
<th>Health Inspections and Investigations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Food Service 60</td>
<td>Food Service Inspections 172</td>
</tr>
<tr>
<td>Retail Food 32</td>
<td>Nuisance, Health and Environmental Complaints 11</td>
</tr>
<tr>
<td>Caterer 8</td>
<td>Housing Inspections 27</td>
</tr>
<tr>
<td>Temporary Food 50</td>
<td>Lead Determinations 1</td>
</tr>
<tr>
<td>Mobile Food 7</td>
<td>Title 5 Inspection Reports 63</td>
</tr>
<tr>
<td>Frozen Desserts 2</td>
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<td>Swimming Pool Inspections 19</td>
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<td>HACCP Plan Review 2</td>
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<td>Babesiosis 2</td>
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</table>
Board of Health Members: Susan Hubbard, Chairperson, Spencer Amesbury and Charles Hill.

***************

ZONING BOARD OF APPEALS
Robert A. Grambale, Chairman

The Zoning Board of Appeals serves two functions. First, they are empowered to issue special permits and variances. Second, they are the local authority where someone who feels aggrieved may appeal an enforcement order issued by the Zoning Enforcement Officer specifically when the order alleges a violation of the Ipswich Zoning Regulations. The Board can also overturn a ruling or decision of the Zoning Enforcement Officer. Orders issued under the Massachusetts Building Code (780 CMR) may be appealed to a different board (State Building Code Appeals Board).

Several uses mentioned in the Table of Uses, Ipswich Zoning Bylaw [IBL], section V-D would only be allowed if the Board chooses to grant a special permit. Special permits may also authorize an expansion of a previously existing, non-conforming use or structure as outlined in [IBL], II-B & XI-J. Existing non-conforming structures and uses are most commonly referred to as Grandfathered. The Zoning Board may also issue a variance. This would allow a use that is ordinarily prohibited or a structure to be constructed, expanded or altered where the bylaw would otherwise prohibit such expansion or alteration. Variances should only be granted where a hardship exists and only when the hardship is directly related to the land. Some examples are soil characteristics, shape or topography. If someone feels there is a financial hardship, it must also be related to the land in some manner. Special permits could be granted if the proposed work or use does not have a detrimental effect on the surrounding neighborhood. Some of the general categories of consideration are any increase of traffic, parking, noise, dust odors etc.

The Ipswich Zoning Board of Appeals meets the third Thursday of each month except during December. All applications must be filed in the Town Clerks office by 4:00 PM; dates are subject to change. Meetings are posted in Town Hall at least 48 hours prior to meeting.

***************

PLANNING & DEVELOPMENT DEPARTMENT
Glenn C. Gibbs, Director

The Department of Planning & Development is responsible for guiding the development and conservation of land in the Town of Ipswich, both through the regulatory process and through the development and implementation of long-range plans. It does this in part by providing support and guidance for each of the boards and commissions within its directorate: the Planning Board, the Conservation Commission, the Historical Commission, and the Affordable Housing Partnership (reports on their activities are given below). The Department also provides support to the Open Space Committee, the Affordable Housing Trust Fund Board, the Design Review Board, the Agricultural Commission, and various ad hoc committees. Listed below are some of the initiatives undertaken by the Department in 2009:

<table>
<thead>
<tr>
<th>Group B Streptococcus</th>
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<tbody>
<tr>
<td>Invasive Haemophilus</td>
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<tr>
<td>Influenzae</td>
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</tr>
<tr>
<td>Human Granulocytic</td>
<td>4</td>
</tr>
<tr>
<td>Anaplasmosis</td>
<td></td>
</tr>
</tbody>
</table>
Drafted three zoning articles for fall town meeting, all of which were adopted (for more on these articles, see Planning Board report below).

Submitted a Commonwealth Capital Application to the State and scored in the top ten percent of Massachusetts communities, enhancing the Town’s chances of receiving certain state grants.

Executed agreement with the State to fund the design of the North Green Streetscape Improvement Project, hired design consultant and began design process, and secured funding commitment from the State to construct the improvements in FY11/12.

Under the direction of the Open Space Program Manager, undertook numerous open space initiatives, including: (1) represented the Town in a partnership project to conserve Maplecroft Farm, a 247-acre property which was one of the highest priorities on the Open Space Bond list due to its multiple resource values, agricultural values, wetlands, and scenic views. Partners included the Trust for Public Land, the State Departments of Agricultural Resources and Conservation and Recreation, and Essex County Greenbelt. The Town’s commitment of $2.1 million in Open Space Bond funds will leverage an additional $3 million to acquire conservation and agricultural preservation rights for $5.1 million; (2) worked with a subcommittee of the Open Space Committee and Agriculture Commission to hire consultants Walter Cudnohufsky Associates to complete an Analysis of Ipswich Agriculture and Agricultural Land. The Study was presented to the Board of Selectmen, other Boards and Committees, and to the public; and (3) worked with the Open Space Committee to explore options for continuing the Town’s Open Space Program after the original $10 million bond authorization is spent. These options include passage of another Open Space Bond or passage of the Community Preservation Act in Ipswich.

Under the direction of the Open Space Stewardship Coordinator, undertook a variety of stewardship efforts, including the following: coordinated with school groups at Doyon Elementary and Ipswich High working on vernal pool educational signage and native species re-planting project for Town-owned conservation properties; moved permitting through approval process for construction of Great Neck Conservation Area Clark Pond overlook to be built in 2010; conducted property inspections on Town-held conservation restrictions assisted by a part-time, seasonal Conservation Restriction Monitor; installed informational kiosk and property entrance and parking signs at Linebrook Woods Conservation, in conjunction with Cemetery and Parks crews; coordinated with Ipswich Police Department in continuing efforts to cut down on illegal ATV/ORV use on Town watershed lands on and around Dow Brook Conservation Area through police patrols, landowner outreach mailing, and additional sign posting; and completed a Natural Resources Report in coordination with the Open Space Committee for the Turkey Hill Conservation Area on Pineswamp Road.

This past summer the Department was very fortunate to have the services of Tufts graduate student Eric Senecal, who in his role as summer intern provided valuable assistance on various planning initiatives, including the zoning amendments, the scenic road bylaw, and the North Green Improvement Project.

**************

PLANNING BOARD
Tim Purinton, Co-Chair
Jim Manzi, Co-Chair

Because of the continued economic downturn, much of the Planning Board’s regulatory activity in 2009 related to existing projects rather than new ones. Still, at least two of those were significant review efforts: (1) a major redesign of the residential development proposed for Turner Hill (still under review at year’s end); and (2) the
reconsideration of a six lot subdivision off Heartbreak Road. As such, the Board remained busy despite the scarcity of new applications. Also, the variety of applications provided the Board opportunities to promote appropriate and context-sensitive development in Ipswich. While the Board’s membership was maintained throughout the year, Jim Manzi announced that he would be reluctantly stepping down in January of 2010 because he was moving out of town. His valuable contributions over the years as both a co-chair and a Board member will be deeply missed. Brian Hone will be assuming the co-chair position vacated by Jim.

Planning Matters

The Board took an active role in the following major initiatives in 2009:

- **Zoning Changes.** The Board sponsored two articles for the Fall Town Meeting, both of which were adopted. One established sustainable development measures, including a requirement that municipal building projects meet LEED® certification standards (i.e., green buildings) and another that reduced impermeable surface areas requirements where appropriate. The adoption of the article continued the Planning Board’s efforts, consistent with the 2003 Community Development Plan, to conserve resources and energy when undertaking new development. The second article addressed miscellaneous ambiguities, omissions or inadequacies of the bylaw, an annual housekeeping item in the zoning amendment process.

- **Scenic Roads Amendment and Designations.** After holding a public hearing in the fall of 2009 on amendments to the Town’s Scenic Road Bylaw to address inadequacies and omissions of the bylaw, as well as designate five additional roads as scenic, the Town voted to adopt the amendment at the Fall Town Meeting. The newly designated scenic roads are:
  - Linebrook Road from Howe Street to Leslie Road
  - Mile Lane
  - Old Right Road from Route 1 to Linebrook Road
  - Paradise Road
  - Plains Road

Regulatory Matters

The Planning Board took the following regulatory actions in 2009:

- Modified the special permit for a monopole at 2 Turnpike Road to allow for the installation of additional wireless antennae.

- Issued a special permit for an additional residential unit in an existing accessory building at 15 Currier Park.

- Modified a definitive subdivision approval at 113 Pineswamp Road by waiving a requirement relative to off-site road improvements.

- Approved a 6-lot subdivision on Heartbreak Road following a court-ordered remand to hear the application anew.

- Modified the special permit and site plan review for the Brewery located at 2 Brewery Place to allow granite curbing and motion detector activated lighting.
• Modified a special permit relative to the construction commencement date at 49 Turnpike Road.
• Modified a site plan review relative to lighting at 25 and 29 Old Right Road.

The Board also reviewed and endorsed seven applications for ANR (Approval Not Required under Subdivision Control Law) plans.

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CONSERVATION COMMISSION
David Standley, Chair
Jennifer Hughes, Vice Chair
David Pancoast, Conservation Agent
Frances I. Doyle, Recording Secretary

The Conservation Commission is comprised of seven appointed residents who serve as unpaid volunteers. They are: David Standley (Chair), Jennifer Hughes (Vice-Chair), Sissy FFolliott, Brian O’Neill, Sharon Cushing and Karl Kastorf. Barbara Beaman’s term ended in May of 2009, and she did not seek reappointment, as she was relocating to Vermont. The Commission thanks Barbara for her significant contributions over six years of service to the Town. The beginning of 2009 also saw the arrival of resident Gail Surpitski as Recording Secretary and Administrative Assistant.

The Commission is engaged in a variety of activities in behalf of the Town, including land conservation and preservation. Most of its time, however, is occupied with its formal role as the local environmental regulatory board under the Massachusetts Wetlands Protection Act and the Ipswich Wetlands Protection Bylaw, both of which focus on water resource regulations.

In 2009, the Commission continued regulatory oversight of several ongoing projects, including the Turner Hill Great Estates Preservation Development and Riverpoint (f/k/a Ipswich Pines) 40B Housing Development on Topsfield Road. The Commission also routinely addressed myriad official filings, requests, emergencies, violations and citizen's queries, as shown in the table below, and numerous unofficial requests, submissions, inquiries, and related matters that are not tabulated. The list compares the 2009 permitting activities with the previous five calendar years, to indicate trends and changes in the various tabulated categories, and shows the running average number of permitting activities over the past six years.

<table>
<thead>
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<th>Activity</th>
<th>2004</th>
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<td>135</td>
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<td>111</td>
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"Other" includes various official filings not tabulated in categories, such as Emergency Certifications & Minor Modifications, as well as scheduled Citizens' Queries.

To accomplish the permitting process, Commission members attended 23 regularly scheduled evening meetings, visited numerous projects and fielded dozens of Citizens' Queries. Staff continues to respond to hundreds of routine queries, and to inspect all proposed project sites before hearings and during project activities.

The Commission's 2009 efforts in land acquisition and management of open space continued in concert with the Open Space Committee, the Board of Selectmen, the Open Space Bond Program Manager, and the Open Space Stewardship Coordinator. A primary focus was on the acquisition of significant Agricultural Preservation and Conservation Restrictions over most of Maplecroft Farms, located between Argilla, Heartbreak, Essex, and Northgate Roads. The acquisition, which is scheduled to happen in the spring of 2010, involves partnership with state agencies as well as private partners.

Through its Chairman, the Commission is playing a strong role in the creation of regulations to support administration of a local Stormwater Management Bylaw put into effect in the fall of 2009. The local Wetlands Bylaw is slated to be brought into full conformity with the Stormwater Bylaw during 2010. The end of 2009 saw the Town purchasing a comprehensive permitting software package, which will benefit the Commission and other departments in terms of tracking and processing and issuance of permits. It is expected to be in place in calendar 2010.

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HISTORICAL COMMISSION
June S. Gahan, Chair

The Ipswich Historical Commission meets monthly to assist property owners and various Town properties in identifying, evaluating, preserving and protecting historic assets in Ipswich over 75 years old. Historic homes for which the Commission provided assistance in 2009 included: 108 Central Street, 52 North Main Street, 3 Summer Street, and 9 Ward Street.

The Commission reviewed, conducted site visits, and took action on several projects in 2009:

- Trustees of Reservations – Appleton Home
- Turner Hill – Mary’s House
- Nathaniel Treadwell House
- Isaac Goodale House
- High Street Bridge replacement

The Commission allowed a 19th century school house to be moved to 178 Argilla Road.

Christine Beard was hired to update approximately seven Form Bs on historic Ipswich homes. We also hired Johanne Cassia to take photographs inside and outside of approximately covenanted homes.

The Mary Conley Award was given to Bryan Townsend for the restoration of his c. 1838 barn.

The Commission made a recommendation to the Town Manager that he name Pat Turner as the Town Historian.

In October we lost a dear member and friend, Nancy Thompson. She served as secretary for the Commission, always helping and going beyond the call of duty. She is missed!
The mission of the Ipswich Housing Partnership is to promote and assist with the expansion and preservation of affordable housing in Ipswich in a manner consistent with the community’s objectives and character. The Partnership works closely with the Affordable Housing Trust Fund Board, which was established in 2005 to oversee and expend funds paid to the Town for affordable housing purposes by developers as a result of zoning requirements. By its Articles of Incorporation, two of the Trust Fund Board members must be members of the Partnership, and the two groups often meet jointly.

Initiatives undertaken and/or completed by the Partnership and Trust Fund Board in 2009 included:

- Authorized a $40,000 grant from the Affordable Housing Trust Fund to create a permanently affordable one bedroom unit newly constructed at 21-23 South Main Street. This condominium was marketed under an Affirmative Fair Market Plan in December for a price of $135,655. A low/moderate income buyer is expected to purchase it by late spring of 2010.

- Supported a request from the YMCA of the North Shore to receive $85,000 in federal HOME funds from the Town to facilitate the completion of the Powder House Village project, which will create 48 units of affordable rental housing for households with incomes ranging between 30% and 80% of the Area Median Income. The funds will be used to undertake modifications to the building and site that were requested by the Selectmen and agreed to by the YMCA.

- The reconstruction of a carriage house at 98 Central Street into a two-bedroom permanently affordable condominium was completed in June. A competitive application process resulted in the selection of a two person, first-time homebuyer household. The unit was sold for $151,000, and owners moved into in the fall.

- Granting of three $10,000 awards in down payment assistance to income-eligible, first-time homebuyers. Two were provided through the balance of the Town’s expiring 2008 HOME allotment, while the third was provided through the Ipswich Affordable Housing Trust Fund.

- The preservation of affordability in the resale of a three-bedroom house at 7 Ruth’s Way, built by Cape Ann Habitat for Humanity several years ago. At Habitat’s request, the Partnership coordinated the marketing and buyer selection process, and in March sold the house for $73,788 to a family of five whose income did not exceed 50% of the Area Median Income.

The Trust Fund took in approximately $88,000 in 2009, most of which came from four separate housing projects; $3,670 came from investment income; and another $3,670 came as reimbursements for administrative costs from the North Shore Home Consortium. Expenses for the year were $10,000 for first time home buyer assistance; $8,000 disbursed to housing development initiatives; and $18,020 for staff and administration; The year-end balance of the Trust was $326,024, with an additional obligation of $154,000 expected to be paid over the next couple of years.

The membership of the Partnership and Trust Fund saw some changes in 2009. Selectman Ingrid Miles joined the joined the Affordable Housing Trust Fund Board in June of 2009, replacing outgoing Selectman Jim Foley, who served on the Trust Board since 2007. Toward the end of the year, Donald Bowen stepped down after
many years of devoted effort to the Partnership. Staff assistance in 2009 was provided primarily by Tom Bentley and Glenn Gibbs.

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OPEN SPACE COMMITTEE
Carolyn Britt and Wayne Castonguay, Co-Chairs

Accomplishments in 2009 for the Open Space Committee were (working with the Ag Commission) the completion of the Ag Study prepared and presented to the town by Walter Cudnhofsky Associates WCA. Energy will now be focused on its implementation. After some updating and revisions the 2006 - 2011 Open Space Plan received a two year extension.

The OSC continues its search to locate, evaluate and acquire land suitable for athletic fields with on-going assistance from the Athletic Field Study Committee. Our hardworking Open Space Bond Manager, Kristen Grubbs, has fielded several offers by private landowners for this as well. The central project for 2009, supported wholeheartedly by voters at the fall Town Meeting, was (and continues to be) the protection of both agricultural and conservation interests at Maplecroft Farm. Part of this project includes a plan for the continued use of the soccer fields and a trail easement.

Discussion and dialogue continue between the Board of Selectmen and others town boards as to what direction to take after the current Open Space Bond is spent – create a new Bond or go with the increasingly popular Community Preservation Act.

***************

AGRICULTURAL COMMISSION
Royce Knowlton and Warren Jepson, Co-Chairs

2009 was a busy year for the Agriculture Commission. Highlights include:

**Right-to-Farm Bylaw** - The Commission worked closely with the Planning Department to craft the Ipswich Right to Farm Bylaw which was passed unanimously at the fall town meeting.

**Analysis of Ipswich Agriculture and Agricultural Lands** - Former Chair Laura Russell, along with participation from members of the Commission and farmers in the community, worked with the Open Space Committee, the Planning Board, and Walter Cudnhoufsly Associates, to complete a study of all the agriculturally viable land in Ipswich. The study which was completed in December can now be used as a tool to pinpoint and prioritize ways to keep the agricultural community in Ipswich strong.

As a result of the study, the Commission will start to look into other markets for local produce. One idea is to open up conversations with the school department about using local produce in their lunch program, while trying to involve the students in the program in some way. Efforts will also look at ways to connect additional land that may have potential for farming, with interested farmers. The study is very comprehensive and interesting reading. For anyone interested it can now be viewed on the Town of Ipswich web site.

**Ipswich 375th Celebration** – The Agricultural Commission participated in the 375th festivities manning a table at the Town Picnic distributing information and bookmarks that represent the various agricultural entities in town.
The Recreation Department continued its mission to maintain a variety of programs, services, and activities to enhance the social, physical, and emotional well being of all our citizens.

Community events included the July 4th parade & field day, a Halloween parade & program, and parades on Memorial Day and Veterans’ Day organized by local veterans' groups. Programs featured an outdoor concert by the West Newbury Volunteer Fire Association Band as well as one by the Ipswich Community Band, a UNH Caravan Show, a magic show for Harry Potter’s Birthday celebration, a staff and student talent show, and the annual “Foam Frolic” at Bialek Park.

Summer offerings included tennis lessons at the high school courts, golf lessons at Ipswich Country Club, Workreation job training and social events for young teens, Jr. Summer Fun weeks, Theatre Camp week, and CSI camp week coordinated by the Police Dept. Open swim was contracted at the YMCA, and resident lot parking attendants were funded at Crane’s Beach.

Winter programs included two ski programs for grades 3-5 and 6-8, and February vacation week featured Star Wars, Twilight Zones, Treasure Island and our annual Harry Potter Day. After school programs included homework and computer projects, crafts, adventure and sports activities, cooking, crafts, and weekly off-site trips. April vacation activities included It’s a Small World, Wally’s World, a tour of Fenway Park, and an indoor carnival. Children’s golf classes were offered at the Rowley Country Club during spring and fall seasons. Friday Fun Nights continued for school aged children with crafts, gym games, and special events. Adult activities at Town Hall included basketball, soccer, ping pong, and user-funded sessions in bridge, Spanish, sewing, and knitting. Outdoor lights were used at Bialek Park for informal soccer and ultimate Frisbee, an adult softball league, spring and summer girls’ softball, and youth football practices.

Town Hall facilities including a program room, kitchen, cafeteria, lounge, crafts room, Teen Center, and gymnasium were scheduled by the Recreation Department for local sports, scouts, and social service agencies’ meetings and programs for residents of all ages. Gym space was shared by youth basketball teams including the YMCA in the winter, indoor soccer, and wrestling in the summer, cheerleading in the fall and ongoing ping pong, basketball, and soccer for adults.

Donations from many local individuals, and organizations, as well as an appropriation from the Town Meeting, provided funding for a new playground at Bialek Park in late fall. Installation by community volunteers and food items from local businesses demonstrated the community involvement that makes this project possible for a wonderful, well-used, new resource at the site.

The seven-member Recreation Commission and Recreation Director met regularly throughout the year to discuss programs, facilities, and policies as well as to plan for the future. Members continued to volunteer at a number of our regular programs.
YOUTH SERVICES
Marcia Ford, Youth Director

Youth services in Ipswich are dedicated to improving the lives of Ipswich youth by offering a number of varied programs to meet recreational, academic, and social needs of this unique population. Our foundation continues to be community collaboration, and many programs were developed as joint ventures with other local agencies in direct response to community needs.

Community service projects were organized for volunteer teens, church and Scouts groups, and those referred through the local courts and Juvenile Diversion programs. They were involved in cleaning and painting projects at Town Hall and Bialek Park. Others provided help with our youth programs and some services for needy senior citizens.

After school enrichment continued and homework sessions led by staff and supportive volunteers were incorporated into the daily programs. Inter-generational experiences with senior citizens helped to teach knitting and quilting to interested youngsters. Thursday early release days provided opportunities for field trips to various educational and recreational sites.

Talk To A Friend, our peer leadership program for grades 6-8, met weekly to receive training on current youth issues and discuss relationships with peers and family members. Students helped chaperone activities for younger children while learning some mentoring and mediation skills. Members help with set up and cleaning duties for weekly drop-in nights and receive training in sales procedures to operate an on-site snack bar that offers reasonably priced items for attendees. A web site for teens promoted current offerings and surveyed suggestions for new programs and activities. Ipswich Peer Leaders, a high school group formed by TTAF “graduates” have been engaged in similar leadership and service opportunities as well as job training skills.

Summer “Workreation” for students entering grade 7-9 and a new “Bridge” group for grade 6 provided job training and work experiences in our offerings as well as help at the Birth to Three Center. Also were daily reading sessions with young day campers and weekly visits to the Library to get books and attend their special events. Staff and youth volunteers led efforts in constructing a float during the summer for the 375th anniversary parade. Many students, staff members, and parent volunteers marched proudly in front of the boat pulled by one of our department vans on that special day for our community.
A CSI Camp week, in cooperation with the Police Department, provided experiences in law enforcement, crime prevention, crime scene procedures, evidence gathering, and analysis techniques, as well as visits to the local police station and Newburyport District Court. Demonstrations by a K-9 unit and Ballistics and Bomb Squads from the Massachusetts State Police were presented to all the campers and CSI enrollees the week of the program.

Family advocacy services were provided on an as-needed basis to families in need who met with the youth director to determine their current needs and secure connections to available services. Regular meetings provided further monitoring and coordination of related services. In addition, the director was available for after-hours support and crisis intervention for at-risk families.

Regular training sessions were provided for summer and school year staff members to maintain their skills in safety practices, basic first aid, student motivation, conflict resolution, and group management.

***************

COUNCIL ON AGING
Diane Mitchell, Director

A wide variety of programs for senior citizens of Ipswich were provided under the umbrella of Council on Aging Services.

A senior center operated weekdays, 8:00-4:00, at the Town Hall. Three part-time receptionists welcomed guests, answered the phone, and assisted with the daily operation of the center.

Regular programs included a book discussion group, bridge and card groups, knitting and quilting groups, art classes, a monthly lunch club and a single friends group. Health-related programs included monthly health screenings, weekly blood pressure clinics, a monthly nutrition program, massage, hearing clinics, yoga,
exercise, ballroom dancing, line dancing classes and a swimming group. The COA Travel Club attended two overseas trip sponsored by the Friends of the Ipswich Elderly and day trips to various locations were held throughout the year.

Special offerings included an inter-generational program, various dining programs, an Elder Law Education program, a summer picnic, a North Shore Youth Symphony recital, computer clinics, speakers on a variety of health, financial and legal issues, social gatherings for special observances and classes for a wide range of interests. A monthly newsletter written by the Director reached over 2000 elder households through support of local advertisers and a grant for postage. A Caregivers Support Group helped those dealing with frail elders. The Director continued to coordinate the Senior Citizen Property Tax Work-Off Program. A seven-member TRIAD Council consisting of local law enforcement and seniors offered safety awareness programs geared towards elders within our community.

A handicapped accessible, 11-passenger van provided local transportation to Ipswich seniors. Ipswich senior citizens were provided 3,908 one-way rides on the COA van, logging approximately 13,451 miles of service. The Friends group continued to raise funds and support projects that fell outside of the COA budget. The Friends also contributed to a Christmas party for 190 seniors held in the gymnasium of the town hall. Grants from the Executive Office of Elder Affairs and the Coburn Charitable Society provided a part-time administrative assistant, a part-time activities coordinator, and a volunteer recognition luncheon.

The Outreach program enlisted a corps of 31 volunteers who provided 1945 hours of volunteer service to local elders. This program also provided volunteers who drove senior citizens 17,244 miles to out-of-town medical appointments. Other services of the Outreach program included social visits, phone calls, help with chores, and guidance in making personal, medical, housing and financial decisions. Other assistance programs included Money Management and Bill Paying for elders and free income tax preparation provided by trained AARP volunteers.

A 7-member council met monthly to review programs and operations and plan additional offerings.

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DEPARTMENT OF VETERANS’ SERVICES
EASTERN ESSEX DISTRICT
Terrance P. Hart, District Director

This department is charged under Chapter 115 Massachusetts General Laws with providing services to veterans, their survivors and dependents. Principal workload under state law includes the administration of aid to veterans and dependents. Communities fund this program, which is subsequently 75% reimbursed the following fiscal year by the Commonwealth. This is a need based program and the department is required to conduct periodic comprehensive review of the cases to insure no substantive facts have changed, while working with the veteran to identify alternative or long-term solutions to individual circumstances. During the calendar year 25 Ipswich veterans/widows were on this program for varying periods. Under state law the department also assists qualified veterans to obtain bonuses, and qualified veterans, widows and parents to obtain state annuities, property tax abatements, and other benefits.

The Veterans’ Services program also mandates extensive interaction within the federal community, principally with the Department of Veterans’ Affairs. The Veterans’ Service Officer (VSO) assists veterans and their dependents in filing for pensions, service connected injury/illness compensation, dependency indemnity compensation for survivors, VA healthcare enrollment, insurance claims, decedent claims, and many other issues. Federal benefits processed by this department are paid directly to those eligible to receive the assistance or entitlement. The VA sent approximately $1.69 million to eligible recipients in Ipswich, of which the current staff is responsible for approximately $685,000 dollars paid to or saved by those assisted in Ipswich.
Additionally, the department interacts within the federal community to correct military records, obtain needed documentation and insure veterans/dependents receive awards and recognition to which entitled. The VSO provided information, advice or assistance to 108 of the town’s 1120 identified veterans and 27 of the 295 identified veterans’ widows during 2009. We also provide support and information assistance for National Guard and Reserves called up for service in Iraq or Afghanistan and their families.

The Director and the Assistant to the Director, Georgia Gadbois, advocate for veterans on issues at the local, state and federal level, interact with elected and appointed officials on issues, and work with local organizations in serving the community. During 2009 the District also provided veterans’ services assistance to the City of Gloucester and the Town of Topsfield as requested/authorized by the Board of Directors and the Massachusetts Department of Veterans’ Services.

The Eastern Essex District is composed of the Towns of Essex, Georgetown, Hamilton, Ipswich, Rowley, Wenham, and West Newbury. A Board of Directors consisting of one selectman or a designee from each town maintains oversight. Mr. Ray Morley is the Ipswich member of the Board of Directors.

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UTILITIES DEPARTMENT
Tim Henry, Director

ELECTRIC DIVISION
Jerry Cavanaugh, Operations Manager

In June of 2009, Jerry Cavanaugh joined the Light Department team bringing 39 years of industry experience with him. Jerry’s value to the department was immediate in that he helped staff from both the Power Plant and Line Crews in getting the new Vermette Court Sub-station completed on time and under budget.

The Power Plant continues in the ISO’s (Independent System Operator) Forward Reserve Market with 8 MW’s of the power plant’s generation assets. Under this program the department is paid for being available for dispatch within 30 minutes of notification, Monday thru Friday. The operation of the plant in this market is being overseen by Jeff Turner as the Assistant Power Plant Superintendent.

Kwh sales
2007 sales 107,856,587
2008 sales 108,020,523
2009 sales 106,145,327

In October 2009 the department signed a contract with AAER of Canada for the purchase of a 1.65 Mw Wind Turbine to be installed at the end of Town Farm Road. Work was completed in December on the new transmission which runs from the site to the Fowlers Lane sub-station. The new renewable energy asset is expected to be on line in 2010.

Light Commissioners voted in June 2009 to sign a power sales agreement with Ridgewood Renewable LLC for a share of the output from a Landfill Gas project located in Johnston, Rhode Island. Once completed and on-line (early 2012) this project along with our other renewable energy projects will bring our renewable portfolio to 41.6 % of our overall power supply while reducing our greenhouse gas production by 44% over 2007 amounts.
WATER & WASTEWATER DIVISIONS
Vicki Halmen, Manager

WATER DIVISION

Total water pumping has remained at historic lows, the lowest volume in 20 years. The department actively promotes water conservation measures and continued the seasonal rate structure, which was started in 2003 to curb excessive summer water use.

Construction of the South Main Street and Central Street water main replacement was successfully completed in June 2009. Existing 10-inch cast iron mains which were 115 years old were replaced with new 12-inch ductile iron pipe. The department would like to thank the community for its patience and cooperation during construction. We are committed to improving our aging infrastructure and will continue developing projects to increase the reliability of the water system.

NEW MAINS

There were zero (0) extensions to the distribution system in 2009:

2009

<table>
<thead>
<tr>
<th>Description</th>
<th>Units</th>
</tr>
</thead>
<tbody>
<tr>
<td>New Domestic Services</td>
<td>8</td>
</tr>
<tr>
<td>Hydrants Installed</td>
<td>0</td>
</tr>
<tr>
<td>Hydrants Replaced</td>
<td>4</td>
</tr>
<tr>
<td>New Water Mains Installed (ft)</td>
<td>0</td>
</tr>
<tr>
<td>Total Length of Mains (ft)</td>
<td>496,405</td>
</tr>
</tbody>
</table>

Water Services

<table>
<thead>
<tr>
<th>Description</th>
<th>Units</th>
</tr>
</thead>
<tbody>
<tr>
<td>Metered Services</td>
<td>4641</td>
</tr>
<tr>
<td>Unmetered Services</td>
<td>101 Fire Lines</td>
</tr>
</tbody>
</table>

Water Usage (Million Gallons)

<table>
<thead>
<tr>
<th>Source</th>
<th>MG</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reservoirs (Dow and Bull Brook)</td>
<td>203</td>
</tr>
<tr>
<td>Brown’s Well</td>
<td>62</td>
</tr>
<tr>
<td>Essex Road Well</td>
<td>19</td>
</tr>
<tr>
<td>Fellows Road Well</td>
<td>32</td>
</tr>
<tr>
<td>Mile Lane Well</td>
<td>30</td>
</tr>
<tr>
<td>Winthrop Wells</td>
<td>7</td>
</tr>
<tr>
<td>Total Water Usage (MG)</td>
<td>353</td>
</tr>
</tbody>
</table>

WATER TREATMENT PLANT
Joseph Ciccotelli, Superintendent

2009 continued to be a year of upgrades, changes and challenges. Wright-Pierce Engineering completed the feasibility study and recommendations for the most ambitious project the Water Treatment Plant has undertaken since coming on line in 1988. The Dow Reservoir Improvements include major infrastructure operational and structural upgrades that will be completed during the next two years, and enhance our source water quality and availability.
Winthrop Well #2 was taken out of service, cleaned and rehabilitated, as part of our routine preventive maintenance program to restore the capacity and quality of our groundwater well sources.

The data collection and compliance monitoring requirements of the Environmental Protection Agency and Department of Environmental Protection Drinking Water Regulations were completed in 2009. Several new regulations were introduced by EPA and DEP in 2009 which will impact the department (Groundwater Rule, Lead and Copper Rule Updates, ERP Enhancements and changes to the 310 CMR 22.00 Regulations regarding Staffing Requirements and Facility Upgrades).

**WASTEWATER DIVISION**
Patrick J. Brennan, Superintendent

Tighe & Bond Consulting Engineers completed the review of the plant’s Solids Handling Process. The suggested improvements were reviewed by Tim Henry, Vicki Halmen, Ron Chandler and Pat Brennan with input from the plant staff. A plan was developed to separate the multimillion dollar upgrade into three phases. This will minimize disruptions to the daily treatment process while allowing construction to proceed in a timely fashion. Bonding for phase 1 is planned for 2010 Town Meeting and (should it be approved) construction could start this summer.

An Infiltration & Inflow (I&I) Study was conducted on the wastewater collection system in 2009. The study included rehabilitation of 52 manholes; approximately 15,000 feet of pipeline cleaned, closed circuit televised, and joint tested and sealed; and approximately 14,300 feet of pipelined cleaned and closed circuit televised to look at the condition of pipe and potential infiltration sources. The project identified several sources of I&I which will be scheduled for repair in Summer 2010.

**Significant Data from 2009:**

- 404 Million Gallons of wastewater was treated at our Facility.
- 7.5 Million Gallons of Septage was received and treated.
- 59.6 inches of rain was recorded.
- 3,072 cubic yards of Bio-solids were removed from the wastewater stream, were dewatered and transported to the Agresource Compost Facility for beneficial reuse.

**FINANCE DIRECTORATE**
Rita M. Negri, Finance Director

**ACCOUNTING OFFICE**
Rita M. Negri, Town Accountant

The Finance Director is the chief financial advisor to the Town Manager. She is responsible for debt service, insurance benefits and other miscellaneous budgets. She submits revenue projections for budget purposes; meets with the Town Manager and department heads to review expenditure budgets; determines base budgets for the next budget cycle. She provides advice to the selectmen, finance committee and the school committee of any significant changes in the town’s financial condition and changes in the legislation affecting municipal finances.
The Town Accountant’s Office consists of two full time staff, a full time Town Accountant who serves as Finance Director and an Assistant Town Accountant. The Accounting Department is responsible for processing the payroll for all employees, processing invoices for vendor payments and preparing all W-2 and 1099 forms at the end of the year in compliance with IRS regulations.

The Town Accountant’s Office maintains all of the accounting records for the Town revenues and expenditures; ensures that reconciliations are performed between applicable departments; assists in providing information on benefits available to employees and oversees the operation of the Town financial computer system.

The Town Accountant also coordinates the annual independent audit of the Town’s financial statements that was last completed by November 30, 2009 for the year that ended on June 30, 2009. The financial results for Fiscal Year 2009 were good. This is due to good collections on receivables and responsible spending on appropriations.

Free cash for fiscal year 2009 was certified by the Massachusetts Department of Revenue of Local Services on October 6, 2009 in the amount of 628,313.

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TREASURY DEPARTMENT
Kevin A. Merz, Treasurer/Collector

The Treasurer/Collector is responsible for the investment of all Town funds and the collection of Real Estate taxes, Personal Property taxes, Motor Vehicle and Boat excise taxes. The Treasurer/Collector’s office is also responsible for all municipal borrowings, balancing cash and accounts receivable with the Town Accountant, selling beach stickers, accepting Passport applications, processing Municipal Lien Certificates and continuing collection efforts of properties in Tax Title.

In 2009, the Treasurer/Collector’s office sold 5,457 beach stickers, 262 fishing stickers and 26 horse stickers.

Thanks goes out to Don Carter, the Assistant Treasurer/Collector and Corinna Warner, the collections clerk in the Treasurer/Collector’s office for their dedication, hard work and great customer service in 2009.

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ASSESSORS OFFICE
Frank J. Ragonese, Chief Assessor

The total valuation of Real Estate and Personal Property January 1, 2009, was $2,446,150,549.

The valuation of the Town by Class is:

<table>
<thead>
<tr>
<th>Class</th>
<th>Residential</th>
<th>$</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td>Class I</td>
<td>Residential</td>
<td>2,175,491,225</td>
<td>88.9353</td>
</tr>
<tr>
<td>Class II</td>
<td>Open Space</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Class III</td>
<td>Commercial</td>
<td>113,798,094</td>
<td>4.6521</td>
</tr>
<tr>
<td>Class IV</td>
<td>Industrial</td>
<td>128,337,360</td>
<td>5.2465</td>
</tr>
<tr>
<td></td>
<td>Personal Property</td>
<td>28,523,870</td>
<td>1.1661</td>
</tr>
<tr>
<td></td>
<td>Total:</td>
<td>2,446,150,549</td>
<td>100.00</td>
</tr>
</tbody>
</table>
The Tax Rate for Fiscal Year 2010 was $11.54 per thousand for all property classes.

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Town Clerk/Chief Election Officer
Pamela Z. Carakatsane, CMMC, CMC

Population as of December 2009 – 13,661

Comparative Vital Statistics Recorded

<table>
<thead>
<tr>
<th></th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Births</td>
<td>105</td>
<td>90</td>
<td>87</td>
</tr>
<tr>
<td>Deaths</td>
<td>68</td>
<td>118</td>
<td>122</td>
</tr>
<tr>
<td>Marriages</td>
<td>117</td>
<td>59</td>
<td>59</td>
</tr>
</tbody>
</table>

Shellfish Licenses and Permits

<table>
<thead>
<tr>
<th></th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Resident Yearly</td>
<td>84</td>
<td>100</td>
<td>105</td>
</tr>
<tr>
<td>Resident Family</td>
<td>154</td>
<td>174</td>
<td>185</td>
</tr>
<tr>
<td>Resident Commercial</td>
<td>125</td>
<td>125</td>
<td>125</td>
</tr>
<tr>
<td>Over 70 Commercial</td>
<td>15</td>
<td>14</td>
<td>13</td>
</tr>
<tr>
<td>Over 60 Recreational</td>
<td>34</td>
<td>22</td>
<td>31</td>
</tr>
<tr>
<td>Non-Resident Yearly</td>
<td>196</td>
<td>250</td>
<td>274</td>
</tr>
<tr>
<td>Non-Resident Daily</td>
<td>53</td>
<td>25</td>
<td>16</td>
</tr>
<tr>
<td>Eagle Hill Stickers</td>
<td>5</td>
<td>9</td>
<td>5</td>
</tr>
</tbody>
</table>

Dog Licenses

During 2009 the Town Clerk’s Office registered dogs: 2,053

Massachusetts Department of Fisheries and Wildlife

Licenses Sold: 167   Stamps Sold: 94

Elections and Registrations

I. The Board of Registrars

The Board of Registrars is comprised of the following members:

   Peter Ross, Chairman
   Jeremy Hathaway
   Diane Young
   Pamela Z. Carakatsane, CMMC, CMC
   Robert M. Stone (resigned May 2009)
II. Town Meetings:

May 12, 2009  **Annual Town Meeting**

There were 219 registered voters who attended.
Twenty six articles were on the warrant.

October 19, 2009  **Special Town Meeting**

There were 601 registered voters who attended.
Sixteen articles were on the warrant.

III. Elections:

May 19, 2009  **Annual Town Election**

Votes Cast:         1,664  
Number of Registered Voters:          10,120  
Turnout:         16.44%

December 8, 2009  **Special State Primary Election (Senate Seat vacated by death of Edward M. Kennedy)**

Votes Cast:            2,196  
Number of Registered Voters:          10,068  
Turnout:              22.00%

Registered Voters by Precinct as of December 31, 2009 – 10,082

<table>
<thead>
<tr>
<th>Precinct</th>
<th>Democrat</th>
<th>Republican</th>
<th>Unenrolled</th>
<th>Libertarian</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>569</td>
<td>351</td>
<td>1,355</td>
<td>1</td>
</tr>
<tr>
<td>2</td>
<td>677</td>
<td>328</td>
<td>1,595</td>
<td>1</td>
</tr>
<tr>
<td>3</td>
<td>467</td>
<td>493</td>
<td>1,672</td>
<td>1</td>
</tr>
<tr>
<td>4</td>
<td>585</td>
<td>381</td>
<td>1,598</td>
<td>0</td>
</tr>
<tr>
<td>Totals</td>
<td>2,298</td>
<td>1,553</td>
<td>6,220</td>
<td>3</td>
</tr>
</tbody>
</table>

The Town also had residents enrolled in the following political designations:

Green Party USA… ………… Precinct 2, 2 residents  
Green Rainbow………………Precinct 1, 1 resident; Precinct 3, 1 resident; Precinct 4, 1 resident  
American Independent……… Precinct 1, 1 resident  
Inter 3rd Party……………… Precinct 2, 1 resident; Precinct 3, 1 resident

Thank you to my Assistant, Kathy Marini; Office Volunteer, Janet Trask; the Board of Registrars; the Constables, Wardens, Clerks, Checkers, Provisional Ballot and Tally persons; James Graffum and his staff; Rick Dorr and Jason Dorr; the Ipswich Police Department; the YMCA staff; and to the staff at the High School/Middle School who help set up for Town Meeting. Also, to volunteers Andrew Agapow, Ronald
Graves, Robert Stone and Phil Grenier and my family members who spend many hours setting up the night before each election. They all have helped to make each Election and Town Meeting a success.

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MANAGEMENT INFORMATION SYSTEM (MIS)
Greg Parachojuk, MIS Director

The MIS department is charged with the ongoing mission to develop, enhance and support the Town’s computing and telecommunications infrastructure and, to provide the system and services necessary for the Town’s departments and users to fulfill their stated goals and objectives.

As a board member of “ICAM”, Ipswich Community Access Media, Inc. my charter is to provide technical advice as to the needs of our public, educational, and government sectors in conjunction with cable broadcasting.

All of our replacement hardware is purchased as energy efficient and “Open Source” software is used whenever possible.

The web took on a new look, content was increased and updated, and navigation was improved. We were awarded the 2009 eGov Common Cause Award with Distinction which was held at the State House.

Please visit our website at http://www.town.ipswich.ma.us to access assessment data, tax maps, minutes, online payments, forms and other useful information.

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IPSWICH PUBLIC LIBRARY
Victor Dyer, Director

**Collections:** New books added: 3595 (Adult & Young Adult) and 2228 (Children). New media added: 538(Adult & Young Adult) and 235(Children).

**Technology:** 9,200+ patrons signed up to use the Internet PCs while 24,800+ hits were recorded on the library’s web site in 2009. Our website is continuously improved and maintained by Assistant Library Director Genevieve Picard. The library made available for use three new databases: Facts on File World News Digest, Facts on File World Atlas & Ferguson’s Career Guidance Center. Tutor.com expanded its service to include adults with the Student Center, College Center & Career Center. Over 3100 sessions were recorded on the databases we offer.

**Staff:** Laura Hoffmann was hired as Senior Library Technician—Circulation upon the retirement of Susanne Simmons. Elaine Ricci was hired as Library Technician—Circulation upon the retirement of Natalie Berry. Mary Sargeant was hired as Library Technician upon the resignation of Susan Brown. Beth Uhring also resigned in 2009. Michelle Guvendiren returned as Temporary Summer Assistant in the Children’s Room. Natalie Berry was rehired as a Circulation Desk Assistant.

**Volunteers:** This year Volunteers donated over 1319 hours of service. Two community service high school students volunteered hours this year. The Ipswich Garden Club decorated the library for the holidays while Dorcas Rice decorated the mantel in the Rogers Room. The annual Appreciation Breakfast for volunteers was sponsored by the Friends.
Board of Trustees: Library Trustee Nancy L. Thompson passed away on October 20, 2009. The Trustees contributed $9000 from LIG/MEG monies towards replacement of the library’s oil burners with new gas burners. The Trustees also paid for computer equipment and the installation of a new counter in the Young Adult area. The Trustees approved changes in two circulation desk job descriptions: Senior Library Technician and Library Technician.

Plan of Service: We continue to make progress on realizing the goals and objectives of our Plan of Service for 2009-2013. Some of the activities accomplished in 2009 included: creation of a Teen Advisory Board, a survey soliciting opinions for improving the library’s website and new library hours (9:00AM-8:00PM M-W, 9:00AM-5:00PM T-F with weekend hours remaining the same). The library sponsored its first, annual juried art exhibit & sale in May. Twenty-six Ipswich artists participated in this event which was attended by 160 guests. New furnishings were purchased for the Young Adult area. Fiction collections were weeded in all departments. Film showings for children were begun during school vacation weeks.

Public Relations: The 140th anniversary of the founding of the Ipswich Public Library was celebrated with an open house reception on March 1st. The library produced one issue of The Newsletter in 2009. The Ipswich Reads...One Book! Program continued into a fifth year with Jackie French Koller’s The Primrose Way, a novel set in 17th century Ipswich. Betsy Johnson’s submitted four ‘Library Life’ columns to the Ipswich Chronicle in 2009. The library was represented in the 375th anniversary parade by a float of children at story time together with 45 marchers, including Library staff, Trustees, volunteers and patrons.

Building: The Facilities Dept. installed new tile in the foyer of the library and new oak shelving for DVDs. Two new gas burners were installed, as well. A fall clean up of the library grounds, including the painting of the cast iron fence, was accomplished under the direction of the Facilities Dept. with the help of the state correctional department.

Friends: The Friends supported the library with funds for audio-visual materials, binding, printing, aquarium maintenance, supplies & children’s programs. They purchased a Venmil Buffing Machine that is used to restore scratched DVDs, CDs, and books on CD.

Bequests & Gifts: Donations were received in memory of Library Trustee Nancy L. Thompson. Stephanie Marie Rose, Myron Taylor & Margaret G. Spencer. Other donations were received from the Ipswich Garden Club, Richard Nunziato, Frieda Arkin and Jay Chipman. Mr. Jerry Bowman donated a framed set of six 19th century photographs of Ipswich houses. Robert & Mary Weatherall donated a framed photograph of writer John Updike, who died in 2009, as well as an Updike poster. Paul & Debbie Wegzyn donated a DVD copy of A Fireside Chat: Polish-American Community. Stendhal Tree donated their services to prune the crab apple tree.

Programs: The Children’s Dept. offered 162 programs with 3,108 children participating. There were 11 Adult/YA programs with 97 participants. The ESL program continues to match students with tutors. A new book club for 7th graders was started with an initial group of 7 children. A new section was added to the Book Buddies book club for 3rd graders. A new book club for adults on personal development books began meeting at the library under the direction of Jim McCormack.

Circulation: Total circulation in 2009 was 148,835 items. [This is a 5.2% increase over 2008] The library borrowed monthly, on average, 1286 items through interlibrary loan. [This is a 16.9% increase over 2008]

Grants: The library received a $1400 grant from the Coburn Charitable Society for the purchase of large print and audiovisual materials and a $600 NMRLS Supplementary Deposit Collection grant which was used to further develop the collection of audio-books in the Playaway format. 2009 was the second year of the Teens & Tweens grant, federally funded with LSTA funds through the Massachusetts Board of Library Commissioners.

Archives: We logged in 390 visits to the Archives by researchers & volunteers in 2009. Ms. Mary Ricci of Brookline, N.H. donated twenty-five historical documents relating to Ipswich, dating from 1785 to 1887.
SCHOOL DEPARTMENT
Richard L Korb, Superintendent

The FY09 school year was highlighted with significant accomplishments, as well as challenges and opportunities. We continued to face fiscal difficulties which impacted the district’s ability to deliver the educational services this community has come to expect and deserve. However, with the assistance of the federal and State stimulus funds from the “State Fiscal Stabilization Fund,” as well as the federal “IDEA” and “Title I” grants, we were able to avoid major cuts to personnel and programs.

Our dedicated and talented staff continues to provide the best educational opportunities for every child Pre-K to 12th grade. Our Birth-to-Three program continues to flourish, serving hundreds of families across the community. This program is entirely funded by a State grant and parent contributions. Our “Tiger Tots Learning Center” day care program for school employees and citizens in the community continues to grow and flourish.

Our MCAS scores continue to place us far above the State average, despite the fact that our per pupil expenditures is far below the State average. However, even with that success, we are committed to improve our scores. Each year teams of teachers spend hours analyzing our test results and make the necessary adjustments in our curriculum to ensure that we are aligned with the State Frameworks.

During the FY09 school year the district continued to work with the Town Electric Light Department to plan for the purchase and installation of the wind turbine using the schools’ share of the $1.6 million CREBS loan from the federal government. During this same time we successfully completed the “Energy Management Systems” upgrade at the Middle/High School, which is resulting in significant energy savings.

In addition to the Middle/High School projects, we continue to benefit from previous energy-saving initiatives, including the new boiler at the Winthrop Elementary School, new roofs at the Winthrop and Doyon Elementary Schools, new doors and windows at the Doyon School, and new energy-efficient lighting in our elementary schools and Central Office (Payne School) building.

The FY09 school year also saw two new administrators join the district: Mr. Dave Archambault replaced Dr. Ken Cooper, who retired as the Doyon Elementary Principal; and Ms. Mary Gallant joined the District as the Director of Pupil Personnel Services, replacing Diana Minton who also retired.

The Ipswich Public Schools continues to be recognized across the Commonwealth for a variety of educational initiatives, including the integration of technology into our curriculum. During the FY09 school year we were recognized as having achieved “Highly Qualified” status for all of our teachers in keeping with “No Child Left Behind.” Our curriculum delivery model is unique and highly effective as all decisions regarding curriculum development and implementation are made by our Subject Area Committees, which consist of classroom teachers and administrators. High School, Middle School and Elementary School staff meet regularly to ensure that our curriculum is seamless, thus providing our students with a comprehensive Pre-K to 12 curriculum.

The goal of the Ipswich Public Schools is to identify and access resources and implement strategies that improve teaching and learning, enrich programs and inspire students and teachers. It is through a very special internal culture within our school system that we are able to turn this goal into reality through a variety of building-based initiatives and programs. The ultimate goal of this special culture is to have students become self-directed learners who strive toward continuous improvement through reflection and self-assessment.
In conclusion, I want to express my sincere appreciation to the citizens of Ipswich who have given so generously to support quality education for all of our children. I also want to thank those local businesses and organizations that continue their support of our programs through gifts and donations. Finally, I want to express my sincere appreciation to the staff of the Ipswich Public Schools, whose dedication and commitment to excellence is second to none.

IPSWICH HIGH SCHOOL
Barry Cahill, Principal

The 2009 school year included a number of experiences and successes for our high school student body. Our excellent MCAS results continued with every senior meeting the Graduation Requirement.

The state of the economy demonstrated itself in a number of ways. While college acceptance and attendance continued at a 90% level, there was a shift to public colleges and two year colleges. 20% of our graduates enrolled in a two year program, a shift that may continue for a few years. Students were accepted at our nation’s finest universities and colleges including M.I.T. (Mass. Institute of Technology), Boston College, Skidmore, Wake Forest, Carnegie Mellon and Bowdoin. Students in the Class of 2009 were accepted at almost 200 colleges and universities.

A unique opportunity presented itself in the Spring of 2009, when 21 members of the High School Jazz Ensemble joined with 28 Middle School students on a 10 day tour of China. Spending time in Beijing and Xian, students toured all the famous sites from the Forbidden Temple and Tiananmen Square to the Great Wall of China. Three days were spent with students living with host families in a sister Middle School in the industrial city of Tianjin. Our Jazz Ensemble performed twice, each time before an audience of over 1,000 people. Students had an experience that will impact them for many years as they truly experienced a totally different culture.

Donations from local business have truly helped us during demanding economic times. The Institution for Savings contributed to two great improvements to our facilities. At a cost of $170,000 they built a new soccer/lacrosse field at Mile Lane. This enhanced our ability to use our limited space to its maximum. They also contributed to $163,000 to assist us with the completion of the rigging in our Performing Arts Center along with an upgrade to the sound system. New England Biolabs continued their annual $10,000 donation which provided funds to each school as well as covering an all day workshop for K-12 science teachers. EBSCO likewise extended their generosity to fund part of a full day workshop for social studies teachers. Individual donations continue to help us purchase textbooks and technology. We are fortunate to have such generous benefactors.

IPSWICH MIDDLE SCHOOL
Cheryl Forster, Principal

I am pleased to reporting to the citizens of Ipswich in my fifteenth year as principal of this dynamic and exciting school. We are now in the tenth year in this building enjoying the warm learning environment we have created here together. The school design has allowed us to get to know our students very quickly and each grade has developed its own culture creating three distinct neighborhoods. The facility has allowed students and teachers to access 21 Century skills and innovative teaching techniques as well as world-class art, music, and drama programs. Our two gyms are never empty during the day or weekends. Our students continue to learn “new basics” along with the old ones, as we find that both are truly important in today’s world of work.

Educating students has never been more challenging with the added mandated testing we now administer in all grades. Test results we received validated the good work being done in our classrooms by our teachers. MCAS testing is rigorous. Ipswich Middle School is proud to report that we have tested higher than 87% of all
Massachusetts Middle Schools and number one in math on the North Shore. We are establishing data teams to study successful practices and improve even more what we do.

Ipswich Middle School is adding global education to its goals. We have developed a sister school relationship with Tianjin, China. We travelled last April to China with a group of teachers and students and they in turn have come here to learn from us. The world is shrinking and we will give our students the best possible chances for success by opening the doors on the other side of the globe.

Excellent middle schools strive to reach the all-important whole child. Each grade level specializes in exploratory and child centered topics that offer a variety of learning experiences and opportunities. At the Ipswich Middle School we work in a “team” approach. The schedule allows for teachers to meet daily and discuss student’s progress; and class size is limited for maximum skill building. It is a cooperative venture. Middle School is a time of choices and contrasts. Whether it is the quiet solitude of our peaceful courtyard complete with koi fish, or the pandemonium in the gym created by middle school energy—there is something for everyone here at IMS.

Students in grade 6 spend an intensive and focused week in the spring at an environmental camp, Ferry Beach in Saco, Maine. All of our sixth grade staff attends to form close bonds with the students. The outdoor marine curriculum is high interest, and many new friends and relationships are forged.

Grade seven students learn firsthand about the local ecology with a series of eight separate days in the woods, marshes and in canoes on the Ipswich River, seeing first hand where their river begins and ends. They canoe through miles of forest, wetlands and marsh, collecting data all the way and brainstorming ways to protect our precious environment and natural resources.

Grade eight students spend four days in early June in the Adirondacks in upper state New York. A geology focus helps prepare them for visits to chasms and caves and learn the difference first hand between stalactites and stalagmites in Howe Caverns. They cruise the glacial lakes and rivers and come to appreciate the power of erosion and glacial landforms. It is a wonderful culminating experience for them as they leave Middle School. We continue to provide an after school homework program for all interested students and their families and we understand the need for students to be busy and supervised after the last school bell rings. We offer many enriching programs to meet the interests of all types of children. Our drama, dance and music departments involve more than half of our student population. Student athletes participate in sports programs that teach skills, sportsmanship and wellness. At the peak of intramural basketball season, more than 250 students are involved. We offer golf, tennis, soccer, ice hockey, softball, volleyball, field hockey, basketball, track, art club, math club, computer club, chess club, student leadership, recycling, music programs, drama and monthly dances. We enforce a “no bully” zone and we have successfully created a respectful and sensitive learning environment. A monthly “service” component has taken the form of pet drives, shoe and coat drives, Haiti help, soldier boxes and turkey dinners. We also participate in the annual “Walk for Hunger” where together we walk a 10-mile circuit around Great Neck and back to raise substantial funds for the Ipswich Food Pantry.

We are proud to be part of such an innovative and exciting learning environment. Our outstanding professional faculty works diligently to clarify our vision for education—that every child can learn. We are constantly finding new ways to reach and teach all children who come to our school—they are after all, the future of Ipswich. It is an exciting time to be working with young people. Our slogan is “making a difference starts here.” We believe that, we love our work and we invite you to join us.
DOYON SCHOOL
David Archambault, Principal

After an extensive principal search process, this past school year saw the turning over of the “reins” at the Paul F Doyon School from longtime principal Dr. Kenneth Cooper to me, Mr. David Archambault. Amazingly, I am just the third principal at the school since it opened its doors in 1964.

The newest School Improvement Plan is again targeting "Literacy,” in particular, consistency in writing outcomes and writing instruction. Last year the suggestion was made and adopted by staff to form Study Groups to explore several different approaches to writing instruction. This year, our goal is to use the knowledge gleaned from those study groups to devise a scope and sequence for Writing Instruction K-5.

Assessment is also a major focus of the school improvement plan. Now that we have come to agreement on many of the formal assessments we are using, concentration has been on more informal assessments created by the teachers themselves. This marks the first year we have a dedicated form in students’ cumulative folders that summarize all major assessments given during their time at Doyon.

This past year we continued our school safety and character development initiatives. The Ipswich Fire Department provided fire safety programs; the Ipswich Police Department provided the DARE program and a stranger awareness program in grades four and kindergarten respectively; the H. A.W.K. (Help for Abused Women and Children) organization again presented an anti-bullying program at several grade levels; our Guidance Department presented a six-week program called "Talking about Touch" to grade two students; we are piloting an anti-bullying program called Steps to Respect at grade five, and for the rest of the grades, the Doyon FRIES (Friends of Ipswich Elementary Schools) funded a wonderful anti-bullying school wide assembly program called "Wizards and Knights." The FRIES also provided funding for our "Student Leadership Team," (SLT). The Rotary-linked Early Act program continues with fifteen faculty and staff mentors working alongside more than 60 fourth and fifth grade students. Some of the projects included helping younger students in classroom work or physical education, art or music classes, volunteering in the library, assisting with recycling efforts, planning school "Spirit" days, and providing assistance during Grand Friends’ Days. We believe that in providing students with opportunities to contribute to our school and to our community, as well as to other communities in need, we are having a positive impact on students' sense of responsibility, and empathy for others, while also building their own self-esteem. On this, the occasion of my first annual report, I would like to extend a special thanks to all who have welcomed me to both the learning and the larger community of Ipswich with open and welcoming arms. I sincerely love my job and look forward to a long future here.

WINTHROP SCHOOL
Sheila McAdams, Principal

Isn’t it amazing the difference a year can make? January drifted in with the snow spreading changing economic times and fiscal concerns. Our theme of “Community” took on new meaning as we watched families struggling to provide stability to their children. Impending layoffs announced in February were staved off by stimulus funds from the federal government. Like the houses battered by the waves on Plum Island, our educational foundation continues to weaken under the strain of the fiscal conditions washing our way.

Within our walls, the outstanding efforts of our learning community yield positive dividends. Assessment practices and writing instruction were our top priorities this year. Designing measures of student performance and reflecting on effective teaching strategies is a large component of our professional discourse. State testing suggests that more defined writing instruction is required for all of our youth. To this end, curricular development is occurring among all of our grade level teams.
In past years, the Massachusetts Department of Elementary and Secondary Education (DESE) measured student performance solely through achievement testing. Less than stellar scores often encourage a revamping of commonly-used practices. This fall, the DESE unveiled a growth index to compliment the achievement reporting. Winthrop’s growth scores validated that our practices are effectively fostering learning in all of our youth.

One wonderful validation of quality was realized this fall with the National Association for the Education of Young Children accreditation of both Doyon and Winthrop’s kindergarten programs. While time-consuming and lengthy, the process assured intense program evaluation. We are thrilled but not surprised that quality begins in our early childhood settings.

One of our critical attributes is the manner by which we treasure, nurture and develop our culture of caring and respect. Our School Improvement Plan and 2009-2010 school-wide theme of “Empathy” recognize the importance of culture on the overall learning environment. From Ballroom Dance celebrations to our Bright Happy Power service week, the Kid to Kid Bully Prevention program to the launching of our Afterschool Community Enrichment offerings, our learning community is a respectful, action-packed and engaging place to be!

Some people think only intellect counts: knowing how to solve problems, knowing how to get by, knowing how to identify an advantage and seize it. But the functions of intellect are insufficient without courage, love, friendship, compassion and empathy. ~ Dean Koontz

DEPARTMENT OF SPECIAL EDUCATION SERVICES
Mary L. Gallant, Director of Pupil Personnel Services

This is my first year as Director of Special Education Services in the Ipswich Public Schools. We provide services to our students with disabilities as mandated by federal regulations and the Massachusetts Department of Elementary & Secondary Education.

We have a strong support system of special education teachers and therapists. There is an increased emphasis on researched based education and progress monitoring of students. Our educators, in the future, will continue to emphasize these areas.
We look forward to the next school year and the Coordinated Program Review by the Massachusetts Department of Elementary & Secondary Education. We will continue activities responsive to the compliance requirements of this Review.

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HALL HASKELL HOUSE STANDING COMMITTEE
Terri Stephens and Stephanie Gaskins, Co-chairs

The Hall-Haskell-House continues in its mission of serving the community at large. The gallery attracts a number of artists to display work in various media and the nearly year-long schedule offers a nice selection of art on display for sale to the community. The Visitor Center is a must for tourists as they explore the North Shore. Bill Nelson and Louise Ciolek manage a great group of dedicated volunteers who are present and offer good suggestions to the tourist visiting the area. The house is used from early May through December and in the winter there is an artist in residence on the site. The Hall-Haskell-House building continues to provide a nice resource to the community.

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IPSWICH BAY CIRCUIT COMMITTEE
Lawrence G. Eliot, Chair

The Ipswich Bay Circuit Trail Committee consists of several Ipswich residents who meet monthly, second Tuesday of the month at 7:30 pm at Town Hall. Our purpose is to promote interest in and use of the extensive trail system in Ipswich and to act as a clearinghouse to collect information about the trails. While we try to monitor trail conditions, (due to limited resources) we cannot guarantee their condition. Therefore, we rely on trail users and volunteers to report conditions and undertake any needed maintenance. We encourage members of the community to contact us and attend our meetings.

The Bay Circuit Guide to Walks in and Around Ipswich continues to sell well and can be purchased at local stores. The Guide includes: digital maps, new sketches of the flora through a grant from the Ipswich Arts Council and text revisions as needed.

The Committee has worked to insure that trails are open and are well marked. As land is developed, the committee continues to work with the Open Space Committee, Planning Board and Conservation Commission to see that trails are preserved and kept open for the enjoyment of residents. We are looking for trails that need to be rediscovered and mapped. If you have walked trails that you know and are not mapped, we would like to share your knowledge with the community.

Guided trail hikes have continued to be organized, advertised in the Chronicle and led by members of the Committee. This informal walking/hiking group continues to meet at Town Wharf parking lot on Wednesdays at 9:30 to explore local trails. This group endeavors to walk all Ipswich sections of the Bay Circuit Trail at least annually, as well as other trails in town such as Strawberry Hill, Willowdale Mill, New England BioLabs, Appleton Farms, Crane’s Beach, Town Hill, Hamlin Reservation, Julia Bird Reservation, Turner Hill, Willowdale State Forest and Greenwood Farm among others. Although we monitor the condition of the trails, we do not guarantee that all trails are safe, well marked, or cleared of debris.

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GOVERNMENT STUDY COMMITTEE
Gerry Anne Brown, Chair

The Government Study Committee is an advisory committee that makes recommendations to the Board of Selectmen (BOS). The committee’s mission includes making a more efficient, effective local government. In late fall, the committee was asked by the Board of Selectmen to review the more than fifty-four (54) Town Boards and Committees to see which ones are active, meeting at suitable and appropriate locations and open to the public. The committee welcomed Diana Hebert in 2008 and Charlotte Eliot in 2009 as new members. We meet monthly and are looking for additional members.

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RECYCLING COMMITTEE
Tim Bishop, Chair

The Recycling Committee provides community outreach support for recycling efforts in Ipswich and advice to the Town of Ipswich concerning solid waste and recycling issues. The new Waste Reduction Program will help reduce solid waste management costs for the town, which allows your tax dollars to be spent on roads, safety and education. It provides an incentive to increase waste diversion and recycling, and it’s a more equitable system for sharing costs. The proposal recommends that effective July 1, 2010 the only change to the current system will be for households that produce more than one container of trash per week. With this Waste Reduction Program, the first bag or barrel of trash will be collected at no charge (max. volume 35-gallon/ max. weight 50 lbs.). Excess trash can be disposed of in specially marked bags, Ipswich Official Waste Reduction Program green overthrow trash bags. These bags should be placed on top or next to the first free barrel.

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TRUST FUND COMMITTEE
Robert K Weatherall, Chair
Jean Emerson
Alexander Colby

The clouds which hung over the economy in 2008, depressing share prices began to lighten in spring of 2009 but it was not till the fall that the funds in the Commission’s care regained the value that they had before the recession.

The loss in value of the Commission’s holdings in 2008 persuaded the board in July to switch the time being entirely to bonds. In November of 2008, with share prices steadying, the Commission voted to return to the equity market with a 30% allocation of the Commission’s assets to equity.

Because of restrictions placed by fund donors on the spending of the principal, the Commission was able to approve scholarship awards to high school seniors graduating in 2009 from only two of its scholarship funds, a $500 scholarship from the Thibeault fund and four $500 scholarships from the High School Scholarship fund.